

5.1. INDIGENOUS LANGUAGE SIGNAGE (ILS) - PROJECT FUNDING OF STAGE 1

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| REPORT AUTHOR | Tim Ellis, Arts and Culture Officer |
| MANAGER | Terry Farrelly, Manager People and Community Services |
| DEPARTMENT | People and Community Services |
| RECOMMENDATION | |

That Council:

1. **Receives and notes completion of Stage 1 of the Indigenous Language Signage (ILS) Project; and**
2. **Resolves to allocate a further \$40,000 from the approved capital works funds allocated for FY2020/21, FY2021/22, FY2022/23 to purchase and install signage across the Douglas Shire and commence stage 2 consultations.**

EXECUTIVE SUMMARY

Stage 1 of the Indigenous Language Signage (ILS Project) was completed in July 2019 after a 5-month consultation process with Kuku Yalanji and Yirrganydji Elders and Traditional Custodians. This first stage of the ILS project focused on signage for:

1. 'Welcome To Country' signs for Kuku Yalanji areas – 3 signs via Transport & Main Roads (TMR)
2. 'Town Entry' signs for Mossman, Port Douglas and Daintree Village – 6 signs, with signs for Mossman and Daintree Village incorporating designs by local Indigenous artists, via TMR.
3. Council 'Place' signs for Kuku Yalanji areas – 24 regions, 33 signs
4. Council 'Place' signs for Yirrganydji areas – 3 regions, 3 signs

The costs to purchase and install the signage for the roll-out of stage one, and to continue the consultation process for Stage 2 (Protocol and Significant Place/Story signs) has been costed at \$89,329.00 (exc.GST). The Council's 2019/20 Budget has approved \$50,000.00, with a further \$40,000.00 budgeted for each year over a 4-year period (\$10,000 per annum). To complete the rollout of stage 1 it would require the additional capital works funding projected in future years to be used in the 2019/20 year totalling \$90,000.

BACKGROUND

Consulting with Kuku Yalanji Elders and Traditional Custodians (TC) of land areas within the Shire began in February 2019, in collaboration with Jabalbina Yalanji Aboriginal Organisation, with community workshops held in Wujal Wujal and Mossman. At these workshops, Council presented the project plan for Indigenous Language Signage and discussed the consultation strategy. It was agreed that a committee be established comprising 6 elected members, each representing their own regions of the Shire. A total of four committee meetings were held on-country to scope the region for sign locations and names. The committee sought ratification for their findings from additional consultations with further Elders/TC's from each region. In total, nineteen Kuku Yalanji Elders/TC's were engaged as consultants and paid by Council.

Consulting with Yirrganydji Elders and Traditional Custodians also commenced in February 2019 with meetings with representatives from the Dawul Wuru Aboriginal Organisation and the Yirrganydji Gurabana Aboriginal Corporation who represent the interests of the Yirrganydji people. Council place signs were identified for 3 areas between the Shires southern boundary, and the Mowbray River.

COMMENT

The Douglas Shire is the traditional country of two tribal groups: the Eastern Kuku Yalanji and the Yirrganydji people. Currently, Eastern Kuku Yalanji (EKY) have native title claims settled for regions of the Shire from Mossman in the south (the junction of Cooya Beach Road and Captain Cook Highway) to the northern boundary.

Yirrganydji have unsettled claims to the areas from the Shires southern boundary, up the coast to Mowbray River, plus areas of Craiglie and Port Douglas. Due to this, it has been agreed with both tribal groups that there will be no Indigenous language signage in the areas from Mowbray River to Killaloe (including Port Douglas) until such time as Native Title claims are settled. Once resolved this can be considered for future stages of the Indigenous Signage project.

PROPOSAL

That Council:

1. Receives and notes completion of Stage 1 of the Indigenous Language Signage (ILS) Project; and
2. Resolves to allocate a further \$40,000 from the capital works funds allocated for FY2020/21, FY2021/22, FY2022/23 to purchase and install signage across the Douglas Shire and commence stage 2 consultations.

FINANCIAL/RESOURCE IMPLICATIONS

Council officers have sourced quotes from signage suppliers for the purchase of Stage 1 signage, and provided costings for the sign installation, as well as Indigenous artists fees for the Town Entry sign designs, and further consultation for the second stage of the project (Protocol and Significant Place/Story signs). The budget for this is attached.

Drawing funds allocated for FY2020-21, 2021-22 and 2022-23 (\$40,000) will enable the roll-out of the complete Stage 1 program.

RISK MANAGEMENT IMPLICATIONS

Council must plan and deliver a suitable capital works program to ensure that its assets are able to service the needs of the communities within Douglas Shire. Council has a statutory obligation as a service provider to ensure it is able to provide social infrastructure to the community.

Council's reputation and the community's amenity would suffer if it is unable to deliver and maintain assets and service levels at necessary standards. The consequence of inadequate maintenance and upgrade of capital assets will be increased costs in the future.

SUSTAINABILITY IMPLICATIONS

- Economic:** Financial sustainability of the Council would be at risk if this capital works program is not kept within budget, or are not undertaken.
- Environmental:** Failing to recognising significant places for local Traditional Owners and Indigenous people in the Shire.
- Social:** This project has been in partnership with Traditional Owners and local Indigenous people and is a significant step towards recognition of local Indigenous people.

CORPORATE/OPERATIONAL PLAN, POLICY REFERENCE

This report has been prepared in accordance with the following:

Corporate Plan 2019-2024 Initiatives:

Theme 1 - Celebrating Our Communities

Goal 1 - *We will celebrate the diversity of our community and ensure that all infrastructure, programs, and services are underpinned with inclusiveness and accessibility.*

Goal 2 - *We will deliver programs and services that protect and enhance the liveability of our beautiful Shire.*

Goal 4 - *We will promote arts and cultural programs and events that bring vibrancy to the community and compliment the tourist experience.*

Theme 3 - Leading Environmental Stewardship

Goal 4 - *We will partner with the community to educate and monitor.*

Goal 5 - *We will recognise the contribution that Traditional Owners make to the protection of the environment.*

Operational Plan 2019-2020 Actions:

1.1.2 - *Continue to implement the Indigenous Signage program.*

COUNCIL'S ROLE

Council can play a number of different roles in certain circumstances and it is important to be clear about which role is appropriate for a specific purpose or circumstance. The implementation of actions will be a collective effort and Council's involvement will vary from information only through to full responsibility for delivery.

The following areas outline where Council has a clear responsibility to act:

- Builder/Owner** Council makes a significant investment every year in the infrastructure that underpins the Shire through its capital works program. Council will manage its assets with appropriate frameworks and deliver its projects through robust project management.

Custodian Council owns and manages infrastructure, facilities, reserves, resources and natural areas. In fulfilling its role as custodian, Council will be mindful of the community, the economy, the environment, and good governance.

CONSULTATION

Internal: Consultation has been undertaken with the Project Managers and Coordinators responsible for various aspects of this project.

External: Consultations have been undertaken with Jabalbina Yalanji Aboriginal Organisation, Dawul Wuru Aboriginal Organisation and the Yirrganydji Gurabana Aboriginal Corporation, as well as the ILS Committee for EKY signage, and Elders and Traditional Custodians for specific regions of the Shire. All consultants were paid and meeting minutes taken.

COMMUNITY ENGAGEMENT

Significant community engagement has occurred with external groups. Media opportunities and promotion through Tourism Port Douglas and Daintree will follow once signs installed across the Shire.

ATTACHMENTS

1. Indigenous Language Signage (ILS) Project - Stage 1 PP Presentation [**5.1.1** - 8 pages]
2. ILS - Stage 1 - EKY Map Sm [**5.1.2** - 1 page]
3. ILS - Stage 1&2 - Budget & Costing 1 [**5.1.3** - 1 page]
4. ILS - Stage 1&2 - Budget & Costing 2 [**5.1.4** - 1 page]
5. ILS - Stage 1&2 - Budget & Costing 3 [**5.1.5** - 2 pages]
6. Yalanji Area Map - August 2019 - Sm [**5.1.6** - 1 page]

Indigenous Language Signage (ILS) Project

Stage 1 – Eastern Kuku Yalanji

To plan:

Main Roads Signs – Welcome To Country

Council Place Signs

ILS Committee formed

Community workshops held in Wujal Wujal and Mossman in February 2019. Attendees agreed to form an ILS Committee with 2 members representing the North, Central and Southern areas of Yalanji Country.

North: Francis Walker & Laurel Doughboy (Elder and Younger)

Central: Lizzie Olbar & Calvin Olbar (Elder & Younger)

South: Linda Burchill (Daintree area) & Phillip Missionary (Mossman area)

Tim Ellis, Douglas Shire Council & Sheryl Burchill, Jabalbina Yalanji Aboriginal Organisation coordinating project.

All consultants paid by Douglas Shire Council.



ILS Committee Scoping – April to June 2019

ILS Committee met 4 times on country to scope the region for sign locations and names. Photos and GPS locations taken.



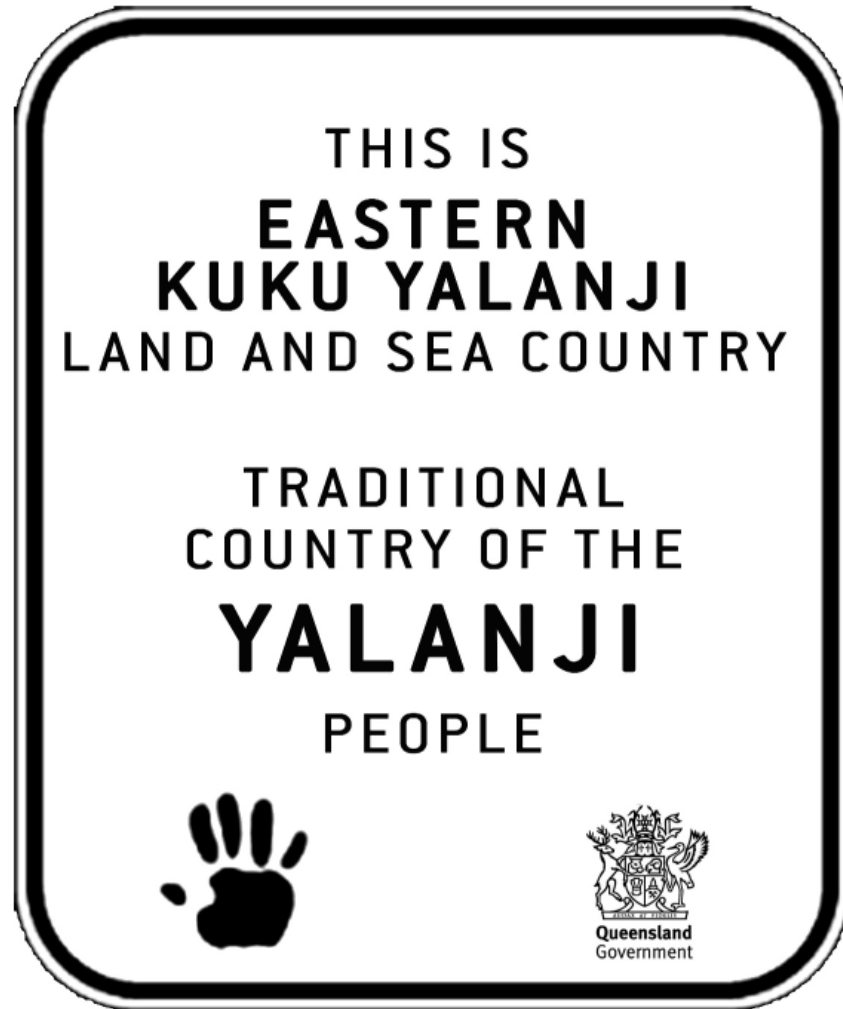
Additional Consultation – June / July 2019

Additional consultations with Elders and Traditional Custodians to ratify findings of ILS Committee:

North: Jackie Ball (Snr.), Bobby Ball, Doreen Ball, Kathleen Walker

Central: Jimmy Olbar, Adelaide Baird, Linda Walker, Andrew Solomon

South: Agnes Burchill, Cissy Ross-Kelly, Bennett Walker, Clare Ogilvie



Welcome To Country Signs – via Main Roads

North – East side of Bloomfield River, on
Cape Tribulation Bloomfield Road

West – Base of Julatten Range heading
east

South – On Cook Highway, a south side of
Cooya Beach Road turnoff



Council Place Signs – via DSC

North – Bulban, Bana Mindilji, Buru, Walbamurru, Dikarrba, Banabila, Wungkabaja, Kangkaji, Kalkan Damal

Central – Ngalbanga, Dajalbaja, Burrkaymba, Kulki, Nuwu, Kaba Kada, Baku, Kaya Biji

South – Wawu Dimbi, Julaymba, Kumungu, Wungkabadi, Waymbil, Nulu, Kuyu Kuyu, Manjal Dimbi

Stage 2

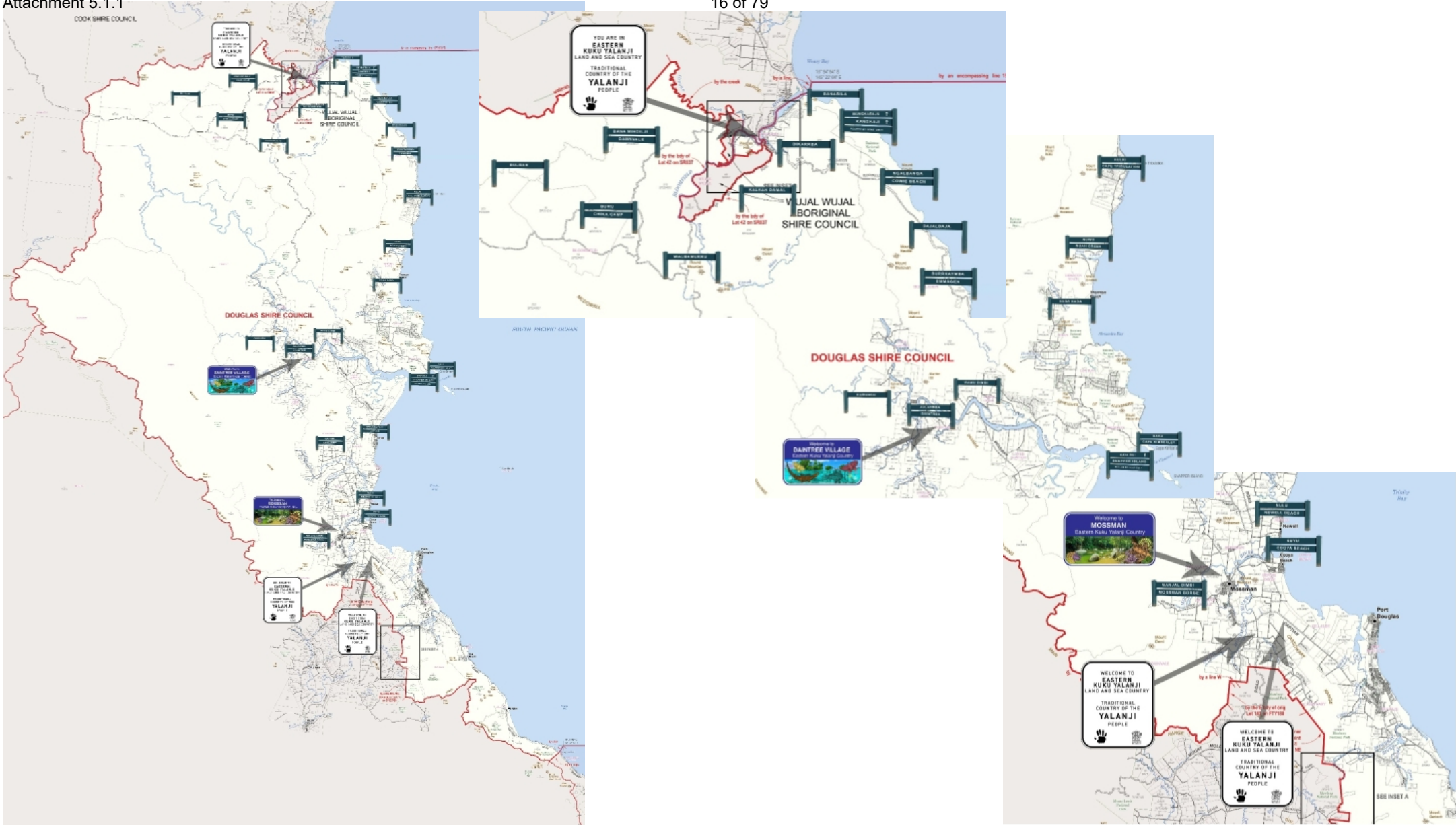
- Signage for Yirrganydji region – Oak Beach, Wangetti, Pretty Beach
- Story /Significant Place Signs – Protocol, warnings, information
- Town Entry Signs – Mossman & Daintree Village with Indigenous artists designs

Council Funds

FY2018-19 - \$15,000

FY2019-20 - \$50,000

Thereafter \$10,000 per year for 4 years





Indigenous Language Signage Project - Budget
Stage 1 Roll-out Costs & Stage 2 Scoping

| <u>Qty</u> | <u>Unit</u> | <u>Item</u> | <u>Description</u> | <u>Price</u> | <u>Total</u> |
|------------|-------------|-------------|--|--------------|---------------------|
| | | | <u>Replas Plank Signs</u> | | |
| 15 | Days | | Sign Crew | \$1,056.52 | \$15,847.76 |
| 15 | Days | | Traffic Crew | \$1,066.70 | \$16,000.54 |
| 1 | Lump | | 36 x Plank Signs Quotation | \$20,663.50 | \$20,663.50 |
| 75 | Num | | Premix Concrete Bags | \$10.00 | \$750.00 |
| | | | <u>Welcome Signs</u> | | |
| 1 | Num | | Welcome to Country Sign - North | \$5,000.00 | \$5,000.00 |
| 1 | Num | | Welcome to Country Sign - Western | \$3,000.00 | \$3,000.00 |
| 1 | Num | | Welcome to Country Sign - Southern | \$3,000.00 | \$3,000.00 |
| 3 | Num | | Welcome to Mossman | \$3,000.00 | \$9,000.00 |
| 2 | Num | | Welcome to Daintree Village | \$3,000.00 | \$6,000.00 |
| 1 | Num | | Welcome to Port Douglas | \$3,000.00 | \$3,000.00 |
| | | | Additional Cost(Permits/Locating Services) | | \$3,000.00 |
| 2 | Num | | Artists Fees for signage | \$1,500.00 | \$3,000.00 |
| 1 | Num | | Stage 2 - Consultation fees | | \$10,000.00 |
| | | | | | |
| | | | | | \$98,261.79 |
| | | | | | Inc.GST |
| | | | | | \$ 89,328.90 |
| | | | | | Exc.GST |

NOTES

1. Actual signs, wording and letter sizes shall be as detailed on project drawings.

2. Totem signs shall be approved by Council prior to installation.

3. All text on identification signs shall be grooved with a Council approved router bit.

4. Signs shall be painted in accordance with Council's requirements.

5. All dimensions are in millimetres.

6. CCA treated timbers are not to be used for any element of construction shown on this drawing. ACQ, Copper Azole, LOSP or another Council approved alternative timber treatment will be considered, so long as each individual piece of timber is clearly marked to show the treatment type. In this instance, unless otherwise approved by Council, all above ground or exposed timbers shall be clearly marked by burn branding with text a minimum of 15mm in height so as to ensure the treatment type can be readily identified for the anticipated life of the timber.

6. Recycled plastic materials are the preferred alternative to treated timber.

7. Installation to be as per manufacturers recommendation.

LETTER SIZES & SPACING

| Letter size (S) (mm) | Between letters (L) (mm) | Between words (W) (mm) | Groove Width Optimum (G) (mm) | Range (mm) |
|-------------------------|-----------------------------|---------------------------|----------------------------------|---------------|
| 30 | 17 | 60 | 6 | 5-7 |
| 40 | 22 | 80 | 8 | 6-10 |
| 50 | 25 | 100 | 9 | 7-11 |
| 60 | 28 | 120 | 10 | 8-12 |
| 75 | 41 | 150 | 15 | 12-16 |
| 100 | 44 | 200 | 18 | 16-20 |
| 110 | 47 | 220 | 18 | 17-20 |
| 150 | 55 | 300 | 20 | 16-22 |

Letter size (S).

0.5 W

Between letters (L).

Between words (W).

Groove width (G).

F.G. JONES PA

SIGN DETAILS

PLAN

Sign may be double side where specified.

FRONT ELEVATION

900 unless noted otherwise on project drawings

25 150 25

25 150 25

150mm x 150mm aluminium backed symbol signs.

Finish concrete 20mm above ground level and slope ground away from posts as shown.

600

N20 concrete footing, 150mm surround (where specified).

Compacted coarse granular backfill, 100mm thick.

TOTEM SIGN

SIDE ELEVATION

30°

Fixed with S.S. screws (4 per sign) and approved silicon sealant.

200mm x 50mm treated pine boards 5mm arris to all edges.

Galv. N12 bar 200 long.

FRONT ELEVATION

IDENTIFICATION SIGN

All text shall be left justified.

M10 galv. cuphead bolts with nut and washer countersunk and bolt ends burred.

200

200

450

50

200mm x 50mm treated pine boards or hardwood 5mm arris to all edges (2500 max. length).

H4 treatment, H5 in wet areas Ø150 treated pine slabs (nominally 110mm wide). Weather top of post and treat.

Footings to posts to be as for totem signs

| | | |
|-----------|-------------------------------------|----------|
| E | MINOR AMENDMENTS | 23/10/17 |
| D | MINOR AMENDMENTS | 26/11/14 |
| C | NOTE 6 ADDED | 16-2-9 |
| B | REFERENCES TO CCA TREATMENT REMOVED | 01/02/07 |
| A | ORIGINAL ISSUE | 12/03/04 |
| REVISIONS | | DATE |

DISCLAIMER

The authors and sponsoring organisations shall have no liability or responsibility to the user or any other person or entity with respect to any liability, loss or damage caused or alleged to be caused, directly or indirectly, by the adoption and use of these Standard Drawings including, but not limited to, any interruption of service, loss of business or anticipatory profits, or consequential damages resulting from the use of these Standard Drawings. Persons must not rely on these Standard Drawings as the equivalent of, or a substitute for, project-specific design and assessment by an appropriately qualified professional.

FNOROC

ADVISORY SIGNS

Standard Drawing

S4390

| | | | | |
|---|---|---|---|---|
| A | B | C | D | E |
|---|---|---|---|---|



