3.1. FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2016

REPORT AUTHOR(S): John Rehn, Finance and IT Manager

GENERAL MANAGER: Darryl Crees, General Manager Corporate Services

DEPARTMENT: Finance and Information Technology

RECOMMENDATION

That Council adopts the Financial Statements for the Year Ended 30 June 2016 and that the Mayor and Chief Executive Officer be authorised to execute the Management Certificate and Financial Sustainability Statements accordingly.

EXECUTIVE SUMMARY

The financial statements for the year ended 30 June 2016 have been finalised and are submitted to Council for adoption. Key points to note include the following:

- the operating deficit for the year is \$1.6m compared to a budgeted operating deficit of \$3.6m
- the cash position at the end of the year is \$24.9m.
- no material changes to Council's overall financial position resulted from the audit process.

BACKGROUND

Council's Financial Statements have been prepared in accordance with the requirements of sections 176 to 178 of the *Local Government Regulation 2012* (the Regulation) and have been audited by the Queensland Audit Office (QAO) in accordance with the requirements of section 212 of the Regulation. QAO have indicated that based on the information that has been assessed as part of the audit, it is expected that they will issue Council with an unmodified audit opinion. They will also be providing a management letter in due course.

Council will be reviewing the finalised statements at a workshop prior to their adoption at the Special meeting. QAO have advised that there is nothing that has come to their attention that would require further changes to the financial statements and therefore have provided audit clearance.

COMMENT

The following comments are provided in relation to some of the key components of the financial statements:

Statement of Comprehensive Income

Includes Council's operating and capital revenue, operating expenses, capital income and capital expenses for the financial year.

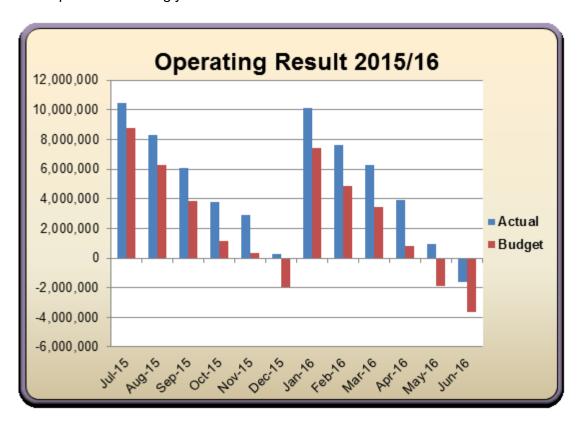
Operating Result

Council's operating result is determined by deducting operating expenditure from operating revenue and shows an operating deficit of \$1.6m compared to a budgeted operating deficit of \$3.6m. This represents a \$2m or 56% improvement over budget.

This result can be attributed to:

- operating revenue \$1.3m ahead of budget (mainly rates & utility charges and fees & charges)
- operating expenditure \$681k under budget (mainly materials & services).

The following graph which is presented to Council as part of the monthly financial report has been updated accordingly.



Capital Income

Includes a decrease in the landfill restoration provision, a revaluation up of property, plant and equipment (sewerage assets) reversing a previous revaluation down and a revaluation of the landfill restoration provision reversing a previous revaluation expense

Capital Expenses

Includes a revaluation decrement to property, plant and equipment (bridge assets) and a loss on disposal/write-off of non-current assets.

Statement of Financial Position

Provides details of Council's Current and Non-Current Assets and Liabilities.

Statement of Changes in Equity

Identifies movements in Council's Equity balance.

Statement of Cashflows

Shows the movement in Council's cash position during the financial year and excludes all non-cash items such as depreciation. Council's cash position at the end of the reporting period was \$24.9m and consisted of cash and cash equivalents and short term deposits (deposits exceeding 3 months).

Notes to the Financial Statements

Provide details of significant accounting policies and supporting information relating to the major statements, including a detailed breakdown of property, plant and equipment.

Financial Sustainability Ratios

Council's financial sustainability ratios for the financial year are as follows:

Mea sures of Financial Sustainability	How the measure is calculated	Budget	Actual	Target	Im provement over budget
Council's performance at 30 June	2016 against key financial ratios and	d targets:			
Operating surplus ratio	Net result (excluding capital items) divided by total operating revenue (excluding capital items)	-10%	-4%	between 0% and 10%	Yes
Asset sustainability ratio	Capital expenditure on the replacement of assets (renewals) divided by depreciation expense.	133%	235%	greater than 90%	Yes
Net financial liabilities ratio	Total liabilities less current assets divided by total operating revenue (excluding capital items)	-13%	-45%	not greater than 60%	Yes

The Operating surplus ratio has improved over the budgeted ratio as a result of the reduced operating deficit. The large improvement in the Asset sustainability ratio is as a result of the NDRRA asset restoration work that was undertaken by Council during the financial year. The Net financial liabilities ratio has also improved and this ratio indicates a healthy balance sheet.

Community Financial Report

Information relating to the financial statements will also be provided in the Community Financial Report to be included within Council's Annual Report.

PROPOSAL

That Council adopts the financial statements and authorises the Mayor and Chief Executive Officer to execute the Management Certificate and Financial Sustainability Statements.

FINANCIAL/RESOURCE IMPLICATIONS

This report summarises the key financial/resource implications relating to the reporting period covered by the Financial Statements.

RISK MANAGEMENT IMPLICATIONS

Ongoing operating deficits have the potential to negatively impact upon Council's future financial sustainability. Council's long term financial sustainability statement projects a move towards a balanced operating position by 2019/20, in accordance with Council's Corporate Plan.

CORPORATE/OPERATIONAL PLAN, POLICY REFERENCE

This report has been prepared in accordance with the following:

Corporate Plan 2014-2019 Initiatives:

Theme 5 – Governance

- 5.1.1 Establish and develop long term financial, resource and infrastructure planning to ensure ongoing capacity to fund operations and capital works programs.
- 5.2.1 Provide Councillors and community with accurate, unbiased and factual reporting to enable accountable and transparent decision-making.

ATTACHMENTS

Attachment 1 - Financial Statements for the Year Ended 30 June 2016.

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Douglas Shire Council Financial Statements for the year ended 30 June 2016

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Douglas Shire Council Financial statements

For the year ended 30 June 2016

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Douglas Shire Council Statement of Comprehensive Income For the year ended 30 June 2016

	Note		\$
Income			<u> </u>
Revenue			
Recurrent revenue			
Rates, levies and charges	3(a)	29,471,466	28,122,320
Fees and charges	3(b)	4,724,559	4,655,890
Rental income		296,420	272,314
Interest received	3(c)	1,037,587	1,123,392
Other recurrent revenue		557,346	576,585
Grants, subsidies, contributions and donations	4(a)	1,587,259	2,178,788
		37,674,636	36,929,289
Capital revenue			_
Grants, subsidies, contributions and donations	4(b)	16,195,035	8,476,780
Total revenue		53,869,671	45,406,069
Capital income	5	4,866,328	1,978,162
Total income		58,735,999	47,384,231
Expenses			
Recurrent expenses			
Employee benefits	6	(12,310,033)	(11,338,883)
Materials and services	7	(16,030,724)	(16,137,571)
Finance costs	8	(399,215)	(429,645)
Depreciation and amortisation	13&15	(10,523,693)	(10,122,645)
		(39,263,665)	(38,028,744)
Capital expenses	9	(5,327,974)	(19,387,331)
Total expenses		(44,591,640)	(57,416,075)
Net result		14,144,360	(10,031,844)
Other comprehensive income			
Items that will not be reclassified to net result			
Increase / (decrease) in asset revaluation surplus	19	939,568	5,063,936
Total other comprehensive income for the year		939,568	5,063,936
Total comprehensive income for the period		15,083,928	(4,967,908)

Douglas Shire Council Statement of Financial Position as at 30 June 2016

Current assets Interest and cash equivalents 10 16,898,812 21,835,013 Investments 11 8,000,00 5,000,000 Trade and other receivables 12 4,309,829 3,095,977 Investments 12 4,309,829 30,945,449 Total current assets 29,293,046 30,444,44 Non-current assets 13 315,900,347 303,724,129 Property, plant and equipment 13 315,900,347 303,724,129 Intangible assets 15 667,166 949,643 Total assets 15 4,730,965 4,975,683 Total assets 16 4,730,965 4,975,683 Borrowings 16 4,730,965 4,975,683 Borrowings 18 2,785,049 3,170,140 Total inabilities 2,928,449 6,901,611			2016	2015
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Cash and cash equivalents 10 16,896,812 21,835,031 Investments 11 8.000,000 5,000,000 Trade and other receivables 12 4,309,829 3,905,977 Inventories 86,405 104,441 Total current assets 29,293,046 30,845,449 Non-current assets 13 315,900,347 303,724,129 Intangible assets 15 667,166 949,643 Total non-current assets 316,557,513 304,673,772 Total assets 15 667,166 949,643 Total non-current assets 16 4,730,965 4,975,683 Borrowings 17 127,143 115,061 Provisions 18 2,755,049 3,170,140 Total current liabilities 7,613,156 8,260,884 Borrowings 17 1,872,051 2,003,785 Provisions 18 2,928,484 6,901,611 Total non-current liabilities 2,284,844 6,901,611 Total non-current liabilities 333,436,867	Current accets			
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Total non-current assets 316,557,513 304,673,772 Total assets 345,850,559 335,519,221 Current liabilities Trade and other payables 16 4,730,965 4,975,683 Borrowings 17 127,143 115,061 Provisions 18 2,755,049 3,170,140 Total current liabilities 7,613,156 8,260,884 Non-current liabilities 17 1,872,051 2,003,785 Provisions 18 2,928,484 6,901,611 Total non-current liabilities 18 2,928,484 6,901,611 Total liabilities 12,413,692 17,166,280 Net community assets 12,413,692 17,166,280 Community equity 333,436,867 318,352,940 Community equity 327,433,361 313,289,001	Property, plant and equipment	13	315,900,347	303,724,129
Current liabilities Trade and other payables 4,975,683 Borrowings 16 4,730,965 4,975,683 Borrowings 17 127,143 115,061 Provisions 18 2,755,049 3,170,140 Total current liabilities 7,613,156 8,260,884 Non-current liabilities 17 1,872,051 2,003,785 Provisions 18 2,928,484 6,901,611 Total non-current liabilities 4,800,536 8,905,397 Total liabilities 12,413,692 17,166,280 Net community assets 333,436,867 318,352,940 Community equity Asset revaluation surplus 9 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001	Intangible assets	15	657,166	949,643
Current liabilities Trade and other payables 16 4,730,965 4,975,683 Borrowings 17 127,143 115,061 Provisions 18 2,755,049 3,170,140 Total current liabilities 7,613,156 8,260,884 Non-current liabilities 17 1,872,051 2,003,785 Provisions 18 2,928,484 6,901,611 Total non-current liabilities 4,800,536 8,905,397 Total liabilities 12,413,692 17,166,280 Net community assets 333,436,867 318,352,940 Community equity Asset revaluation surplus 19 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001	Total non-current assets		316,557,513	304,673,772
Current liabilities Trade and other payables 16 4,730,965 4,975,683 Borrowings 17 127,143 115,061 Provisions 18 2,755,049 3,170,140 Total current liabilities 7,613,156 8,260,884 Non-current liabilities 17 1,872,051 2,003,785 Provisions 18 2,928,484 6,901,611 Total non-current liabilities 4,800,536 8,905,397 Total liabilities 12,413,692 17,166,280 Net community assets 333,436,867 318,352,940 Community equity Asset revaluation surplus 19 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001				
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Non-current liabilities 7,613,156 8,260,884 Non-current liabilities 17 1,872,051 2,003,785 Provisions 18 2,928,484 6,901,611 Total non-current liabilities 4,800,536 8,905,397 Total liabilities 12,413,692 17,166,280 Net community assets 333,436,867 318,352,940 Community equity 4 4 5,063,936 6,003,504 5,063,936 6,03,7433,361 313,289,001		18		•
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Total non-current liabilities 4,800,536 8,905,397 Total liabilities 12,413,692 17,166,280 Net community assets 333,436,867 318,352,940 Community equity 4,800,536 8,905,397 Asset revaluation surplus 19 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001			, ,	· ·
Total liabilities 12,413,692 17,166,280 Net community assets 333,436,867 318,352,940 Community equity 4 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001		18		
Net community assets 333,436,867 318,352,940 Community equity 318,352,940 318,352,940 Asset revaluation surplus 19 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001	Total non-current liabilities		4,800,536	8,905,397
Community equity 19 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001	Total liabilities		12,413,692	17,166,280
Community equity 19 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001				
Asset revaluation surplus 19 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001	Net community assets		333,436,867	318,352,940
Asset revaluation surplus 19 6,003,504 5,063,936 Retained surplus/(deficiency) 327,433,361 313,289,001	Community equity			
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	Total community equity		333,436,865	318,352,937

Douglas Shire Council Statement of Changes in Equity For the year ended 30 June 2016

		Asset revaluation surplus 19	Retained Surplus	Total
	Note	\$	\$	\$
Balance as at 1 July 2015		5,063,936	313,289,001	318,352,937
Net operating result			14,144,360	14,144,360
Other comprehensive income for the year				
Increase in asset revaluation surplus	19	939,568		939,568
Total comprehensive income for the period		939,568	14,144,360	15,083,928
		0.000.504	007 100 001	200 400 005
Balance as at 30 June 2016		6,003,504	327,433,361	333,436,865
Balance as at 1 July 2014		-	323,320,845	323,320,845
Net operating result			(10,031,844)	(10,031,844)
Other comprehensive income for the year				
Increase in asset revaluation surplus	19	5,063,936		5,063,936
Total comprehensive income for the period		5,063,936	(10,031,844)	(4,967,908)
Balance as at 30 June 2015		5,063,936	313,289,001	318,352,937

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Douglas Shire Council Statement of Cash Flows For the year ended 30 June 2016

	Note	2016 \$	2015 \$
Cash flows from operating activities			
Receipts from customers		34,349,519	36,376,664
Payments to suppliers and employees		(28,567,553)	(27,173,867)
		5,781,966	9,202,797
Interest received		1,037,587	1,123,392
Rental income		296,420	272,314
Non capital grants and contributions		1,587,259	2,178,788
Borrowing costs		(214,701)	(212,889)
Net cash inflow (outflow) from operating activities	24	8,488,530	12,564,402
Cash flows from investing activities			
Payments for property, plant and equipment		(26,499,425)	(10,233,525)
Payments for intangible assets		-	(74,185)
Proceeds from sale of property plant and equipment		29,232	61,936
Net movement in investments		(3,000,000)	(3,000,000)
Grants, subsidies, contributions and donations		16,163,097	6,566,159
Net cash inflow (outflow) from investing activities		(13,307,096)	(6,679,616)
Cash flows from financing activities			
Proceeds from borrowings		-	_
Repayment of borrowings		(119,653)	(111,940)
Net cash inflow (outflow) from financing activities		(119,653)	(111,940)
Net increase (decrease) in cash and cash equivalent held		(4,938,219)	5,772,847
Cash and cash equivalents at the beginning of the financial year		21,835,032	16,062,185
Cash and cash equivalents at end of the financial year	10	16,896,812	21,835,032

1 Significant accounting policies

1.1 Basis of preparation

These general purpose financial statements are for the period 1 July 2015 to 30 June 2016 and comparative information is for the period 1 July 2014 to 30 June 2015 and have been prepared in compliance with the requirements of the *Local Government Act 2009* and the *Local Government Regulation 2012*. Consequently, these financial statements have been prepared in accordance with Australian Accounting Standards, Australian Accounting Interpretations and other authoritative pronouncements issued by the Australian Accounting Standards Board (AASB).

These financial statements have been prepared under the historical cost convention except for some classes of Noncurrent assets where the revaluation method under AASB 116 has been applied.

Comparative information has been re-classified where necessary, to be consistent with disclosures in the current reporting period.

1.2 Statement of compliance

These general purpose financial statements comply with all accounting standards and interpretations issued by the AASB that are relevant to Council's operations and effective for the current reporting period. As Council is a not-for-profit entity and the accounting standards include requirements for not-for-profit entities which are inconsistent with International Financial Reporting Standards (IFRS) then, to the extent these inconsistencies are applied, these financial statements do not comply with IFRS. The main impacts are the offsetting of revaluation and impairment gains and losses within a class of assets, and the timing of the recognition of non-reciprocal grant revenue.

1.3 Adoption of new and revised Accounting Standards

In the current period, Council adopted all of the new and revised Standards and Interpretations issued by the Australian Accounting Standards Board (AASB) that are relevant to its operations and effective for the current reporting period.

At the date of authorisation of the financial statements, the Standards and Interpretations listed below were issued but not yet effective.

AASB 9 Financial Instruments (effective from 1 January 2018)

AASB 9, which replaces AASB 139 Financial Instruments: Recognition and Measurement, is effective for reporting periods beginning on or after 1 January 2018 and must be applied retrospectively. The main impact of AASB 9 is to change the requirements for the classification, measurement and disclosures associated with financial assets. Under the new requirements the four current categories of financial assets stipulated in AASB 139 will be replaced with two measurement categories: fair value and amortised cost and financial assets will only be able to be measured at amortised cost where very specific conditions are met. The extent of the impact of AASB 9 has not yet been determined.

AASB 15 Revenue from Contracts with Customers (effective 1 January 2017)

AASB 15 will replace AASB 118 Revenue, AASB 111 Construction Contracts and a number of Interpretations. It contains a comprehensive and robust framework for the recognition, measurement and disclosure of revenue from contracts with customers. Council is still to determine whether it will have any material impact.

AASB 2015-6 Amendments to Australian Accounting Standards - Extending Related Party Disclosures to Not-for-Profit Public Sector Entities (AASB 10, AASB 124 & AASB 1049) (effective 1 July 2016)

The applicability of this standard to Council may mean the disclosure of more information about related parties and transactions with those parties. Related parties will include the Mayor, Councillors and some Council staff. In addition, close family members of those people and any organisations that they control or are associated with will be classified as related parties.

1.4 Critical accounting judgements and key sources of estimation uncertainty

In the application of Council's accounting policies, management is required to make judgements, estimates and assumptions about carrying values of assets and liabilities that are not readily apparent from other sources. The estimates and associated assumptions are based on historical experience and other factors that are considered to be relevant. Actual results may differ from these estimates. The estimates and ongoing assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognised in the period in which the estimate is revised and in future periods as relevant.

Judgements, estimates and assumptions that have a potential significant effect are outlined in the following financial statement notes:

- Valuation of property, plant and equipment Note 1.9(c), Note 1.9(e) and Note 14
- Impairment Property, plant and equipment Note 1.11 and Note 13, Receivables Note 1.7 and Note 12
- Restoration provision Note 1.15 and Note 18
- Annual leave Note 1.13(a) and Note 16
- Long service leave Note 1.13(c) and Note 18
- Contingent liabilities Note 21

1.5 Revenue Recognition

a) Rates and levies

Where rate monies are received prior to the commencement of the rating/levying period, the amount is recognised as revenue in the period in which they are received, otherwise rates are recognised at the commencement of the rating period.

b) Grants and subsidies

Grants, subsidies and contributions are recognised as revenue in the year in which Council obtains control over them. Council only receives grants, subsidies and contributions that are non-reciprocal in nature.

c) Non-cash contributions

Non-cash contributions with a value in excess of the asset capitalisation recognition thresholds, as per Note 1.9, are recognised as revenue and as non-current assets. Non-cash contributions below the thresholds are recorded as revenue and expenses.

Physical assets contributed to Council by developers in the form of roadworks, stormwater, water and wastewater infrastructure and park equipment are recognised as revenue when the development becomes "on maintenance" (i.e. the Council obtains control of the assets and becomes liable for any ongoing maintenance) and there is sufficient data in the form of drawings and plans to determine the approximate specifications and values of such assets. All non-cash contributions are recognised at the fair value of the contribution received on the date of acquisition.

d) <u>Cash Contributions</u>

Developers pay infrastructure charges for trunk infrastructure, such as pumping stations, treatment works, mains, sewers and water pollution control works. These infrastructure charges are not within the scope of AASB Interpretation 18 'Transfer of Assets from Customers' because there is no performance obligation associated with them. Consequently, the infrastructure charges are recognised as income when received.

e) <u>Interest</u>

Interest received from term deposits is accrued over the term of the investment.

f) Fees and Charges

Fees and charges are recognised upon unconditional entitlement to funds. Generally this is upon lodgement of the relevant applications or documents, issuing of the infringement notice or when the service is provided.

1.6 Cash and cash equivalents

Cash and cash equivalents includes cash on hand, all cash and cheques receipted but not banked at the year end, deposits held at call with financial institutions, other short-term, highly liquid investments with original maturities of three months or less that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

1.7 Receivables

The collectability of receivables is assessed periodically and if there is objective evidence that Council will not be able to collect all amounts due, the carrying amount is reduced for impairment. The loss is recognised in finance costs.

All known bad debts were written-off at 30 June.

Because Council is empowered under the provisions of the *Local Government Act 2009* to sell an owner's property to recover outstanding rate debts, Council does not impair any rate receivables.

1.8 Investments

Term deposits in excess of three months are reported as investments with deposits of less than three months being reported as cash equivalents.

1.9 Property, plant and equipment

The capitalisation thresholds for Council are set at \$1 for land, \$1 for network assets, \$5,000 for plant and equipment and \$10,000 for all other assets. Any expenditure below these thresholds is expensed in the period in which it is incurred.

Network assets are an aggregate of interrelated assets that perform a specific service and which individually are likely to be below the capitalisation threshold levels but collectively are above the capitalisation threshold for their class. Networked assets include components of infrastructure assets.

a) Acquisition of assets

Acquisitions of assets are initially recorded at cost. Cost is determined as the fair value of the assets given as consideration plus costs incidental to the acquisition, including freight in, architect's fees and engineering design fees and all other establishment costs.

Property, plant and equipment received in the form of contributions, is recognised as assets and revenues at fair value determined by Council where that value exceeds the recognition thresholds for the respective asset class. Fair value is the price that would be received to sell the asset in an orderly transaction between market participants at the measurement date.

b) Capital and operating expenditure

Wages and materials expenditure incurred for the acquisition or construction of assets is treated as capital expenditure. Routine operating maintenance, repair costs and minor renewals to maintain the operational capacity of the non-current asset is expensed as incurred, while expenditure that relates to replacement of a major component of an asset to maintain its service potential is capitalised.

c) Valuation

Land and improvements, buildings and all infrastructure assets are measured at fair value. Other plant and equipment, office furniture and fittings, other assets and work in progress are measured at cost.

Non-current physical assets measured at fair value are revalued, where required, so that the carrying amount of each class of asset does not materially differ from its fair value at the reporting date. This is achieved by engaging independent, professionally qualified valuers to determine the fair value for each class of property, plant and equipment assets at least once every 5 years. This process involves the valuer physically sighting a representative sample of Council assets across all asset classes and making their own assessments of the condition of the assets at the date of inspection.

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Douglas Shire Council Notes to the financial statements For the year ended 30 June 2016

In the intervening years, management performs a deskop valuation on each asset class. A desktop valuation involves management assessing the condition and cost assumptions associated with each asset class and considering the movements in the Road and Bridge Construction Index and the Non-residential Building Construction Queensland Index as published by the Australian Bureau of Statistics. Together these are used to form the basis of the desktop valuation.

Any revaluation increment arising on the revaluation of an asset is credited to the appropriate class of the asset revaluation surplus, except to the extent it reverses a revaluation decrement for the class previously recognised as an expense. A decrease in the carrying amount on revaluation is charged as an expense to the extent it exceeds the balance, if any, in the revaluation surplus of that asset class.

On revaluation, the carrying amount of the asset is adjusted to the revalued amount. At the date of the revaluation, the gross carrying amount is adjusted in a manner that is consistent with the revaluation of the carrying amount of the asset. The accumulated depreciation is adjusted to equal the difference between the gross carrying amount and the carrying amount of the asset.

d) Capital work in progress

The cost of property, plant and equipment being constructed by Council includes the cost of purchased services, materials, direct labour and an appropriate proportion of labour oncosts.

e) <u>Depreciation</u>

Land is not depreciated as it has an unlimited useful life. Depreciation on other property, plant and equipment assets is calculated on a straight-line basis to write-off the value of each depreciable asset, less its estimated residual value (where applicable), progressively over its estimated useful life to Council. The straight-line basis is considered to appropriately reflect the pattern of consumption of all Council assets.

Assets are depreciated from the date they are placed in service.

Where assets have separately identifiable significant components that are subject to regular replacement, these components are assigned useful lives distinct from the asset to which they relate. Any expenditure that increases the originally assessed capacity or service potential of an asset is capitalised and the new depreciable amount is depreciated over the remaining useful life of the asset to Council.

Major spares purchased specifically for particular assets that are above the asset recognition threshold are capitalised and depreciated on the same basis as the asset to which they relate.

The depreciable amount of improvements to or on leasehold land is allocated progressively over the estimated useful lives of the improvements to Council or the unexpired period of the lease, whichever is the shorter.

Depreciation methods, estimated useful lives and residual values of property, plant and equipment assets are generally reviewed at the end of each reporting period and adjusted where necessary to reflect any changes in the pattern of consumption, physical wear and tear, technical or commercial obsolescence. The condition assessments and subsequent estimation of remaining useful lives performed as part of the independent revaluation process for assets measured at depreciated current replacement cost are used to estimate the characteristic and remaining useful lives of these assets at the reporting date when the revaluation is undertaken. Generally all above ground assets are individually inspected at a comprehensive revaluation and a statistically significant sample of below ground assets are inspected in accordance with industry standards. Details of the range of estimated characteristic useful lives for each class of asset are shown in Note 13.

At each independent revaluation the characteristic life and remaining life for each asset is determined. In between revaluations specific significant events i.e. natural disasters result in individual asset inspections and the remaining life is changed accordingly. In all other cases the remaining life is decreased by one year between comprehensive revaluations which is consistent with the duty cycle and maintenance regime of the asset in question.

1.10 Intangible assets

Costs associated with the development of computer software are capitalised and are amortised on a straight line basis over the period of expected benefit to Council.

Amortisation methods, estimated useful lives and residual values are reviewed at the end of each reporting period and adjusted where appropriate. Details of the estimated useful lives assigned to each class of intangible assets are shown in Note 15.

At the reporting date intangible assets consist of software only.

1.11 Impairment of non-current assets

Each non-current physical and intangible asset and group of assets is assessed for indicators of impairment annually.

1.12 Payables

Trade creditors are recognised upon receipt of the goods or services ordered and are measured at the agreed purchase/contract price net of applicable discounts other than contingent discounts. Amounts owing are unsecured and are generally settled on 30 day terms.

1.13 Liabilities - employee benefits

a) Annual leave

A liability for annual leave is recognised and is calculated using current pay rates and projected future increases in those rates and includes related employee on-costs. This liability represents an accrued expense and is reported in Note 17 as a payable.

As Council does not have an unconditional right to defer settlement of annual leave beyond twelve months after the reporting date, annual leave is classified as a current liability.

b) Superannuation

The superannuation expense for the reporting period is the amount of the contribution Council makes to the superannuation plan which provides benefits to its employees. Details of those arrangements are set out in Note 23.

c) Long service leave

A liability for long service leave is measured as the present value of the estimated future cash outflows to be made in respect of services provided by employees up to the reporting date. The value of the liability is calculated using current pay rates and projected future increases in those rates and includes related employee on-costs. The estimates are adjusted for the probability of the employee remaining in Council's employment. Adjustments are then made to allow for the proportion of the benefit earned to date, and the result is discounted to present value. The interest rates attaching to Commonwealth Government guaranteed securities at the reporting date are used to discount the estimated future cash outflows to their present value. This liability is reported in Note 18 as a provision.

Where employees have met the prerequisite length of service and Council does not have an unconditional right to defer settlement of long service leave beyond twelve months after the reporting date, long service leave is classified as current. Otherwise it is classified as non-current.

1.14 Borrowings and borrowing costs

Borrowings are initially recognised at fair value plus any directly attributable transaction costs. Subsequent to initial recognition these liabilities are measured at amortised cost. All borrowing costs are expensed in the period in which they are incurred.

Borrowings are classified as current liabilities unless Council has an unconditional right to defer settlement of the liability for at least 12 months after the reporting date.

1.15 Restoration provision

A provision is made for the cost of restoration of assets and other future restoration costs where it is probable Council will be liable, or required, to incur such a cost on the cessation of use of the facility. Further details can be found in Note 18.

The provision is measured at the expected cost of the work required discounted to current day values using an appropriate rate. The current QTC lending rate is considered an appropriate rate.

Restoration on land not controlled by Council

Where the restoration site is on State reserves which Council does not control, the cost of the provision for restoration of these sites has to be treated as an expense in the reporting period the provision is first recognised. Changes in the provision due to time, discount rate or expected future cost are treated as an expense or income in the reporting period in which they arise.

Restoration on land controlled by Council

Where the restoration site is on Council controlled land, the cost of the restoration provision is added to the cost of the land as an improvement and amortised over the expected useful life. Changes in the provision, not arising from the passing of time, are added to or deducted from the asset revaluation surplus for land. If there is no available revaluation surplus, increases in the provision are treated as an expense and recovered out of future decreases, if any.

Changes to the provision resulting from the passing of time (the unwinding of the discount) are treated as a finance cost.

1.16 Asset revaluation surplus

The asset revaluation surplus comprises adjustments relating to changes in value of property, plant and equipment that do not result from the use of those assets. Net incremental changes in the carrying value of classes of non-current assets since their initial recognition are accumulated in the asset revaluation surplus.

Increases and decreases on revaluation are offset within a class of assets.

Where a class of assets is decreased on revaluation, that decrease is offset first against the amount remaining in the asset revaluation surplus in respect of that class. Any excess is treated as an expense.

When an asset is disposed of, the amount reported in surplus in respect of that asset is retained in the asset revaluation surplus and not transferred to retained surplus.

1.17 Taxation

Income of local authorities and public authorities is exempt from Commonwealth taxation except for Fringe Benefits Tax and Goods and Services Tax ('GST').

Attachment 3.1.1

2. Analysis of Results by Function

2(a) Components of council functions

The activities relating to the Council's components reported on in Note 2(b) are as follows:

Corporate and Community

The objective of Corporate and Community is to provide efficient, effective and accountable financial and administrative services to Council and the communities it serves. The core functions include Governance, Finance, Libraries, Information Services, Community and Economic Development.

Infrastructure

The objective of Infrastructure is to provide essential transport, drainage and parks infrastructure, maintenance, construction and operational services to Council's communities.

Development and Environment

The objective of Development and Environment is to encourage sustainable development whilst protecting the character and natural environment of the Council area. This function includes Development Assessment, Environmental Assessment, Planning Strategies and Local Laws administration.

Water and Waste

The objective of Water and Waste is to manage the treatment and provision of water, wastewater and solid waste services to consumers throughout the Council area.

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Douglas Shire Council Notes to the financial statements For the year ended 30 June 2016

2 Analysis of results by function

(b) Income and expenses defined between recurring and capital are attributed to the following functions:

Year ended 30 June 2016

Gross program income				Total	Gross progra	am expenses	Total	Net result	Net	Assets	
	Reci	urrent	Ca	pital	income	Recurrent	Capital	expenses	from recurrent	Result	
Functions	Grants	Other	Grants	Other					operations		
	2016	2016	2016	2016	2016	2016	2016	2016	2016	2016	2016
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Corporate and Community	1,473,217	14,702,604			16,175,820	(9,952,326)	(354,419)	(10,306,745)	6,223,494	5,869,075	58,532,559
Infrastructure	114,042	4,070,758	16,169,423	1,233,278	21,587,500	(16,358,003)	(4,651,752)	(21,009,755)	(12,173,203)	577,745	189,937,091
Development and Environment		663,339			663,339	(1,684,116)		(1,684,116)	(1,020,778)	(1,020,778)	17,563
Water and Waste		16,650,677	25,612	3,633,050	20,309,340	(11,269,220)	(321,803)	(11,591,023)	5,381,457	8,718,317	97,363,346
Total Council	1,587,259	36,087,377	16,195,035	4,866,328	58,735,999	(39,263,665)	(5,327,974)	(44,591,639)	(1,589,029)	14,144,360	345,850,559

Period ended 30 June 2015

Gross program income			Total Gross program expenses		Total	Net result	Net	Assets			
	Recu	urrent	Ca	pital	income	Recurrent	Capital	expenses	from recurrent	Result	
Functions	Grants	Other	Grants	Other					operations*		
	2015	2015	2015	2015	2015	2015	2015	2015	2015	2015	2015
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Corporate and Community	1,408,023	14,095,712		2,203	15,505,938	(8,952,272)		(8,952,272)	6,551,463	6,553,666	58,361,759
Infrastructure	770,765	3,907,609	6,704,939	28,496	11,411,809	(16,344,076)	(18,631,800)	(34,975,876)	(11,665,702)	(23,564,067)	175,075,939
Development and Environment		871,064			871,064	(2,013,207)		(2,013,207)	(1,142,143)	(1,142,143)	
Water and Waste		15,876,117	1,771,841	1,970,712	19,618,670	(10,719,188)	(778,780)	(11,497,968)	5,156,929	8,120,702	99,975,823
Total Council	2,178,788	34,750,502	8,476,780	2,001,411	47,407,481	(38,028,743)	(19,410,580)	(57,439,323)	(1,099,453)	(10,031,842)	333,413,521

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Douglas Shire Council Notes to the financial statements For the year ended 30 June 2016

		Note	2016 \$	2015 \$
3	Revenue analysis			
(a)	Rates, levies and charges			
	Rates		13,890,298	13,227,410
	Water		6,355,314	6,104,040
	Sewerage		6,114,858	5,823,073
	Waste		3,496,910	3,321,138
	Less: Pensioner remissions		(385,914)	(353,341)
	Net rates and utility charges		29,471,466	28,122,320
(b)	Fees and charges			
	Building and property fees		295,329	518,281
	Ferry		2,784,121	2,542,487
	Other fees and charges		1,645,109	1,595,122
			4,724,559	4,655,890
(c)	Interest received			
	Investments		760,800	801,196
	Overdue rates and utility charges		276,787	322,196
			1,037,587	1,123,392
4 (a)	Grants, subsidies, contributions and donations Recurrent - grants, subsidies, contributions and			
	donations are analysed as follows:			
	General purpose grants		1,307,167	1,340,794
	State government subsidies and grants		280,092	837,994
			1,587,259	2,178,788
(b)	Capital – grants, subsidies, contributions and donations are analysed as follows:			
(i)	Monetary revenue designated for capital funding purposes:			
	Government subsidies and grants		16,122,485	5,586,564
	Contributions		40,612	979,595
/::\	Non-months and a second second		16,163,097	6,566,159
(11)	Non-monetary revenue received:		24 020	1 010 604
	Assets contributed by developers at fair value		31,938 16,195,035	1,910,621 8,476,780
	Conditions over contributions Contributions recognised as income during the reporting period be expended in a manner specified by the contributor but			
	Non-reciprocal grants for expenditure on infrastructure		-	1,611,322
				1,611,322
	Contributions recognised as income during a previous repreporting period:	oorting period that we	ere obtained in respect o	of the current
	Non-reciprocal grants for expenditure on infrastructure		1,611,322	238,818
			1,611,322	238,818
			, ,-	,-

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Douglas Shire Council Notes to the financial statements For the year ended 30 June 2016

		Note	2016 \$	2015 \$
5	Capital income			
	Provision for restoration of landfill			
	Decrease in restoration provision	18	2,477,825	
			2,477,825	
	Revaluations			
	Revaluation up of property, plant and equipment	13	1,233,278	1,978,162
	reversing previous revaluation expense Revaluation of Landfill restoration provision reversing		1,155,225	-
	previous revaluation expense			
			2,388,503	1,978,162
	Total capital income		4,866,328	1,978,162
6	Employee benefits			
	Total staff wages and salaries		9,589,031	8,705,057
	Councillors' remuneration		332,249	322,884
	Annual, sick and long service leave entitlements		1,811,294	1,630,508
	Superannuation	22	1,232,655	1,097,156
			12,965,230	11,755,605
	Other employee related expenses		60,268	48,159
			13,025,498	11,803,764
	Less: Capitalised employee expenses		(715,465)	(464,881)
			12,310,033	11,338,883
	Councillor remuneration represents salary, and other allo	wances paid in respe	ect of carrying out the	eir duties.
	Total Council employees at the reporting date:			
	rotal oddion omployees at the roporting date.		No. employees	No. employees
	Elected members		. 5	. , 5
	Administration staff		72	64
	Depot and outdoors staff		84	82
	Total full time equivalent employees		161	151
-	Materials and semiles			
7	Materials and services			
	Audit of annual financial statements by the Auditor-General	ral of Queensland	95,000	98,000
	Consultancy		762,439	739,725
	Contractors		4,630,296	4,912,580
	Communications and IT		559,341	610,803
	Donations		702,439	720,954
	Electricity		1,017,503	1,124,825
	Insurances		710,426	711,757
	Legal		187,387	458,054
	Repairs and maintenance		5,659,411	5,038,197
	Other materials and services		1,706,483	1,722,676
			16,030,724	16,137,571

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Douglas Shire Council Notes to the financial statements For the year ended 30 June 2016

		Note	2016 \$	2015 \$
8	Finance costs			
	Bank charges Finance costs charged by the Queensland Treasury Corporation Landfill sites - change in present value over time	ו	73,093 141,608 184,514 399,215	69,885 143,004 216,756 429,645
9	Capital expenses			
	Property restoration: Landfill sites Discount rate adjustment to refuse restoration provision	18	<u> </u>	778,780
	The discount rate adjustment to the landfill restoration liability w	aa adiyatad		778,780
	The discount rate adjustment to the landfill restoration liability w insufficient asset revaluation surplus in the relevant asset class		against expenses as ther	e was an
	Revaluation decrement Revaluation down of property, plant and equipment	13	4,493,835	18,631,800
	Gain / Loss on disposal of non-current assets Proceeds from the sale of property, plant and equipment Less: Book value of property, plant and equipment disposed of		(29,232) 790,863 761,631	(61,936) 38,687 (23,249)
	Loss on write-off Loss on write-off of assets damaged by natural disaster	13	72,509	-
	Total capital expenses		5,327,974	19,387,331
	The loss on write-off of assets classified as transport assets relaced 2015. The damage was mainly to roads and restoration work was Natural Disaster Relief and Recovery Arrangements (NDRRA).		, , ,	
10	Cash and cash equivalents			
	Cash at bank and on hand Deposits at call Term deposits Balance per Statement of Cash Flows		246,812 1,650,000 15,000,000 16,896,812	535,031 6,300,000 15,000,000 21,835,031
	Councils cash and cash equivalents are subject to a number of available for discretionary or future use. These include:	internal and	external restrictions that I	imit amounts
	Externally imposed expenditure restrictions at the reporting date relate to the following cash assets:			
	Unspent government grants and subsidies		-	1,611,322
	Internally imposed expenditure restrictions at the reporting date Future capital works	:	4,207,598	3,407,583
	Future constrained works Future recurrent expenditure		4,858,772 41,945	5,852,448 41,945
	Total unspent restricted cash		9,108,315	10,913,298

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Douglas Shire Council Notes to the financial statements For the year ended 30 June 2016

	Note	2016 	2015 \$
11 Investments			
Current fixed short term investments			
Unrestricted		8,000,000	5,000,000
		8,000,000	5,000,000

All cash investments are in Australian dollars. Investments are held with Westpac Banking Corporation in accordance with Council's Investment Policy and are considered to be low risk investments.

12 Trade and other receivables

Current

Rateable revenue and utility charges	3,086,608	3,181,823
Other debtors	442,105	245,870
Less impairment	(131,589)	(132,834)
Accrued revenue	336,605	315,847
GST recoverable	247,639	248,777
Prepayments	328,462	46,494
	4,309,829	3,905,977

Interest is charged on outstanding rates at a rate of 11% per annum. No interest is charged on other debtors.

13 Property, plant and equipment

30 June 2016	Note										
							Water.				
			Buildings and		Office		Sewerage and				
		Land and land	other	Plant and	furniture	Transport	Solid waste		Other	Work in	
Basis of measurement		improvements	structures	equipment	and fittings	assets	Disposal	Drainage	assets	Progress	Total
Asset values		Fair Value	Fair Value	Cost	Cost	Fair Value	Fair Value	Fair Value	Cost	Cost	
		\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Opening gross value as at 1 July 2015		25,618,611	22,871,825	5,298,355	50,969	149,139,338	130,799,666	34,302,506	184,792	5,488,758	373,754,820
Additions		635,482	443,142	502,696	-	-	-	-	-	24,918,105	26,499,425
Disposals	5	(246,050)	(51,404)	(54,678)	(8,329)	(72,078)	(589,535)	-	(184,792)		(1,206,864)
Revaluation adjustment to other comprehensive income (asset revaluation surplus)	19	-	-	-	-	-	-	-	-	-	-
Revaluation adjustment to expense (capital expense)	5	-	-	-	-	2,356,819	-	-	-	-	2,356,819
Revaluation adjustment to income (capital income)	9	-	-	-	-	(711,138)	-	-	-	-	(711,138)
Write-off assets damaged by natural disaster		-	-	-	-	(95,340)	-	-	-	-	(95,340)
Transfers between classes		(31,810)				31,810	-	-	-		-
Transfer to intangible assets		-	-	-	-	-	-	-	-	-	-
Contributed assets		-	-	-	-	31,938	-	-	-	-	31,938
Internal transfers from work in progress		-	i	ı	-	24,872,833	1,814,227	-	-	(26,687,060)	-
Closing gross value as at 30 June 2016		25,976,233	23,263,563	5,746,374	42,640	175,554,183	132,024,359	34,302,506	0	3,719,802	400,629,659
											<u> </u>
Accumulated depreciation and impairment											
Opening balance as at 1 July 2015		246,454	2,407,861	1,140,935	22,306	28,543,148	32,882,584	4,723,869	63,534	-	70,030,691
Depreciation provided in period		115,420	1,613,354	825,476	10,297	3,399,788	3,909,608	357,167	105		10,231,216
Depreciation on disposals		(2,762)	(10,081)	(31,353)	(6,654)	(34,369)	(267,142)	-	(63,639)		(416,001)
Revaluation adjustment to asset revaluation surplus		-	-	-	-	-	-	-	-		-
Revaluation adjustment to income (capital income)		-	1	-	-	1,123,541	-	-	-		1,123,541
Revaluation adjustment to expense (capital expense)	9	-	-	-	-	3,782,697	=	-	-		3,782,697
Write-off assets damaged by natural disaster		-	-	-	-	(22,831)	-	-	-		(22,831)
Transfers between classes		(2,757)				2,757	-	-	-		-
Accumulated depreciation as at 30 June 2016		356,354	4,011,134	1,935,058	25,949	36,794,731	36,525,050	5,081,036	0	-	84,729,312
Total written down value as at 30 June 2016		25,619,879	19,252,429	3,811,316	16,690	138,759,451	95,499,309	29,221,470	0	3,719,802	315,900,347
Residual value		-	-	1,291,967	-	-	-	-	-	i	
Range of estimated useful life in years		3 - 100	5 - 60	3 - 10	5 - 10	10 - 100	10 - 150	40 - 80	7		
Additions comprise:											
Deneuvole		\$ 101,779	\$ 440.026	\$ 502,696	\$	\$	\$	\$	\$	\$ 21,392,434	\$ 22,436,935
Renewals Other additions		533,703	3,115	502,696	-	-	-	-	-	3,525,671	4,062,489
Other additions		555,703	3,115	-	-	-	-	-	-	3,323,071	4,002,489
Total additions		635,482	443,142	502,696	-	-	-	-	-	24,918,105	26,499,425

13 Property, plant and equipment

30 June 2015	Note										
							Water,				
			Buildings and		Office		Sewerage and				
		Land and land	other	Plant and	furniture	Transport	Solid waste	<u> </u>	Other	Work in	-
Basis of measurement		improvements	structures	_ ' '	and fittings	assets	Disposal	Drainage	assets	Progress	Total
Asset values		Fair Value	Fair Value	Cost	Cost	Fair Value	Fair Value	Fair Value	Cost	Cost	
		\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Opening gross value as at 1 July 2014		23,898,672	20,688,624	4,516,602	50,969	138,906,974	106,898,899	33,765,982	184,792	2,547,466	331,458,980
Additions	_	168,280	638,227	803,521						8,623,497	10,233,525
Disposals	5			(36,838)		(7,011)					(43,849)
Revaluation adjustment to other comprehensive income(asset revaluation surplus)	19	1,551,659	1,473,031				20,193,254				23,217,944
Revaluation adjustment to expense (capital expense)	9					4,999,437					4,999,437
Revaluation adjustment to income (capital income)	5						1,978,162				
Write-off assets damaged by natural disaster											-
Transfers between classes											-
Transfer to intangible assets											-
Contributed assets						643,689	820,419	446,513			1,910,621
Internal transfers from work in progress			71,943	15,070		4,596,249	908,932	90,011		(5,682,205)	=
Closing gross value as at 30 June 2015		25,618,611	22,871,825	5,298,355	50,969	149,139,338	130,799,666	34,302,506	184,792	5,488,758	373,754,820
Accumulated depreciation and impairment											
Opening balance as at 1 July 2014		78,261	758,260	354,167	7,676	1,667,195	11,158,919	4,371,548	21,253	-	18,417,279
Depreciation provided in period		151,848	1,491,249	790,529	14,630	3,246,120	3,744,355	352,321	42,281		9,833,333
Depreciation on disposals		- ,-	, , , ,	(3,761)	,	(1,404)	, ,	, .	, -		(5,165)
Revaluation adjustment to asset revaluation surplus	19	16,345	158,352	, ,		, ,	17,979,310				18,154,007
Revaluation adjustment to expense (capital expense)	9		·			23,631,237					23,631,237
Write-off assets damaged by natural disaster											_
Transfers between classes											_
Accumulated depreciation as at 30 June 2015		246,454	2,407,861	1,140,935	22,306	28,543,148	32,882,584	4,723,869	63,534	-	70,030,691
Total written down value as at 30 June 2015		25.372.157	20,463,964	4,157,420	28.663	120,596,191	97.917.082	29.578.637	121.258	5.488.758	303.724.129
Residual value		-		1,216,607	-	-	-			5, .55, .56	200,. 2 ., 120
Range of estimated useful life in years		3 - 100	5 - 60	3 - 10	5 - 10	10 - 100	10 - 150	40 - 80	7	+	
Range of estimated useful life in years		3 - 100	5-00	3 - 10	5-10	10 - 100	10 - 150	40 - 80	,		
Additions comprise:											
		\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Renewals		62,537	393,591	729,812		-	-	-	-	5,433,532	6,619,472
Other additions		105,743	244,636	73,709				-	-	3,189,965	3,614,053
Total additions		168,280	638.227	803,521	_		_	_	_	8,623,497	10,233,525
i otal auditions		100,200	030,227	003,321	-		_	-		0,023,497	10,233,325

14 Fair Value Measurements

(i) Recognised fair value measurements

Council measures and recognises the following assets at fair value on a recurring basis:

Property, plant and equipment

- Land and land improvements
- Buildings and other structures
- Transport assets
- Water, Sewerage and Solid waste disposal
- Drainage

Council does not measure any liabilities at fair value on a recurring basis.

Council borrowings are measured at amortised cost with interest recognised in profit or loss when incurred. The fair value of borrowings disclosed in note 18 is provided by the Queensland Treasury Corporation and represents the contractual undiscounted cash flows at balance date (level 2).

The carrying amounts of trade receivables and trade payables are assumed to approximate their fair values due to their short-term nature (Level 2).

In accordance with AASB 13 fair value measurements are categorised on the following basis:

- Fair value based on quoted prices (unadjusted) in active markets for identical assets or liabilities (Level 1)
- Fair value based on inputs that are directly or indirectly observable for the asset or liability (level 2)
- Fair value based on unobservable inputs for the asset and liability (level 3)

The following table categorises fair value measurements as either level 2 or level 3 in accordance with AASB 13. Council does not have any assets or liabilities measured at fair value which meet the criteria for categorisation as level 1.

The fair values of the assets are determined using valuation techniques which maximise the use of observable data, where it is available, and minimise the use of entity specific estimates. If all significant inputs required to fair value an asset are observable, the asset is included in level 2. If one or more of the significant inputs is not based on observable market data, the asset is included in level 3. This is the case for Council infrastructure assets, which are of a specialist nature for which there is no active market for similar or identical assets. These assets are valued using a combination of observable and unobservable inputs.

The table presents Council's assets and liabilities measured and recognised at fair value at 30 June 2016.

At 30 June 2016	Note	Level 2	Level 3	Total
		(Significant other observable inputs)	(Significant unobservable inputs)	
		\$	\$	\$
Recurring fair value measurements				
Land	13	23,922,433		23,922,433
Land improvements	13		1,697,446	1,697,446
Residential buildings	13	34,420		34,420
Other buildings and other structures	13	, -	19,218,009	19,218,009
Transport assets	13		138,759,451	138,759,451
Water, Sewerage and Solid waste disposal	13		95,499,309	95,499,309
Drainage	13		29,221,470	29,221,470
			20,221,110	23,221,110
	-	23,956,853	284,395,685	308,352,538

At 30 June 2015	Note	Level 2	Level 3	Total
		(Significant other observable inputs)	(Significant unobservable inputs)	
		\$	\$	\$
Recurring fair value measurements				
Land	13	23,602,970		23,602,970
Land improvements	13		1,769,187	1,769,187
Residential buildings	13	36,435		36,435
Other buildings and other structures	13		20,427,529	20,427,529
Transport assets	13		120,596,191	120,596,191
Water, Sewerage and Solid waste disposal	13		97,917,082	97,917,082
Drainage	13		29,578,637	29,578,637
	_	23,639,405	270,288,626	293,928,030

There were no transfers between levels 1 and 2 during the year, nor between levels 2 and 3.

Council's policy is to recognise transfers in and out of the fair value hierarchy levels as at the end of the reporting period.

(ii) Valuation techniques used to derive fair values for level 2 and level 3 valuations

Specific valuation techniques used to value Council assets comprise:

Land and land improvements (level 2 and 3)

Current replacement cost

Land fair values were determined by Council on 1 January 2014 upon de-amalgamation. Fair value was derived by reference to market based evidence including observable historical sales data for properties of similar nature and specification within the Douglas region.

A review was undertaken as at 30 June 2015 and as the movement in the relevant index was considered material, a revaluation adjustment was provided for as at 30 June 2015.

For the reporting period land improvements have been categorised as level 3 as it is considered that one or more significant inputs required to determine fair value for this class of assets is not based on observable market data.

No revaluation adjustment was made as at 30 June 2016 as a review undertaken by the State Valuation Service indicated that the movement in values betwee 1 July 2015 and 30 June 2016 was considered immaterial.

An independent valuation of land assets and land improvements is scheduled for 2017.

Buildings and other structures (level 2 and 3)

Current replacement cost

The fair value of buildings was determined by Council on 1 January 2014 upon de-amalgamation. Where there is a market for Council building assets, fair value has been derived from the sales prices of comparable properties after adjusting for differences in key attributes such as property size. The most significant inputs into this valuation approach were price per square metre.

A review was undertaken as at 30 June 2015 and as the movement in the relevant index was considered material, a revaluation adjustment was provided for as at 30 June 2015.

For the reporting period Council has only one residential building that is considered to have all of the observable attributes required to determine fair vaue and therefore all other buildings and structures have been categorised as level 3.

No revaluation adjustment was made as at 30 June 2016 as the movement in the relevant index between 1 July 2015 and 30 June 2016 was considered immaterial

An independent valuation of buildings and other structures is scheduled for 2017.

Accumulated depreciation

In determining the level of accumulated depreciation, estimates of expired service potential and remaining useful lives were determined on a straight line basis based on industry standard practices and past experience, supported by maintenance programs.

Estimated useful lives are disclosed in note 13.

Transport assets (level 3)

Current replacement cost

Road asset fair values (excluding footpaths) were determined by independent valuers, Cardno (Qld) Pty Ltd, effective 30 June 2015. Current replacement cost for these assets was calculated based on expected replacement costs. In all cases the assets were disaggregated to component level to ensure a reliable measure of cost and service capacity and deterioration of estimated remaining life.

As there is a significant level of professional judgement used in determining the valuation due to the level of unobservable data, the valuation of road assets has been determined as Level 3.

The valuation process involved the collection and review of asset information, condition based assessment and scoring, review and update of unit rates, application of adjustment factors as well as the review of asset useful and remaining useful lives.

Cardno's unit rates were derived from the following sources:

- Cardno's database
- Scheduled rates for construction of assets or similar assets
- Cost models derived by Cardno
- Building Price Index tables
- Recent contract and tender data
- Rawlinson's rates for building and construction

Valuation unit rates (replacement costs) were increased by 20% to allow for Council project overheads including survey, environmental and investigation (6%), engineering design (5%), engineering supervision (3%) and project management (6%)

The movement in the relevant index between 1 July 2015 and 30 June 2016 was considered immaterial, however a revaluation adjustment was made during the period to offset a prior period decrement as a result of a correction to the road assets revaluation that was undertaken during the prior period.

Bridge assets

Bridge asset fair values were determined by independent valuers, Cardno (Qld) Pty Ltd, effective 30 June 2016. Current replacement cost for these assets was calculated based on expected replacement costs. In all cases the assets were disaggregated to component level to ensure a reliable measure of cost and service capacity and deterioration of estimated remaining life.

As there is a significant level of professional judgement used in determining the valuation due to the level of unobservable data, the valuation of bridge assets has been determined as Level 3.

The valuation process involved the collection and review of asset information, condition based assessment and scoring, review and update of unit rates, application of adjustment factors as well as the review of asset useful and remaining useful lives.

Cardno's unit rates were derived from the following sources:

- Cardno databases
- Scheduled rates for construction of assets or similar assets
- Cost curves derived by Cardno
- Building Price Index tables
- Rates from Rawlinson's Australian Construction Handbook
- Supplier's quotations

Valuation unit rates (replacement costs) were increased by 20% to allow for Council project overheads including survey, environmental and investigation (6%), engineering design (5%), engineering supervision (3%) and project management (6%)

Other transport assets

The fair value of footpath assets was determined by Council on 1 January 2014 upon de-amalgamation. The fair value of footpath assets is measured using the depreciated replacement cost method.

No revaluation adjustment was made as at 30 June 2016 as the movement in the relevant index between 1 January 2014 and 30 June 2016 was considered immaterial.

An independent valuation of footpath assets is scheduled for 2017.

Accumulated depreciation

In determining the level of accumulated depreciation, road and bridge assets were disaggregated into significant components which exhibited different useful lives.

Estimates of expired service potential and remaining useful lives were determined on a straight line basis based on industry standard practices and past experience, supported by maintenance programs.

Estimated useful lives are disclosed in note 13.

Water

Current replacement cost

The fair value of water assets was determined by Council on 1 January 2014 upon de-amalgamation. The fair value of water assets is measured using the depreciated replacement cost method.

No revaluation adjustment was made as at 30 June 2016 as the movement in the relevant index between 1 January 2014 and 30 June 2016 was considered immaterial

An independent valuation of water assets is scheduled for 2017.

Accumulated depreciation

In determining the level of accumulated depreciation, water assets were disaggregated into significant components which exhibited different useful lives.

Estimates of expired service potential and remaining useful lives were determined on a straight line basis based on industry standard practices and past experience, supported by maintenance programs.

Estimated useful lives are disclosed in note 13.

Sewerage and Other Infrastructure

Current replacement cost

Wastewater and repeater stations assets were comprehensively reviewed by Cardno (QLD) Pty Ltd as at 30 June 2015. Current replacement cost for these assets was calculated based on expected replacement costs. In all cases the assets were disaggregated to component level to ensure a reliable measure of cost and service capacity and deterioration of estimated remaining life.

The valuation process involved the collection and review of asset information, condition based assessment and scoring, review and update of unit rates, application of adjustment factors as well as the review of asset useful and remaining useful lives.

As there is a significant level of professional judgement used in determining the valuation due to the level of unobservable data, the valuation of the wastewater and repeater stations assets has been determined as Level 3.

Cardno's unit rates were derived from the following sources:

- Cardno's database
- Scheduled rates for construction of assets or similar assets
- Cost models derived by Cardno
- Building Price Index tables
- Recent contract and tender data
- Rawlinson's rates for building and construction

Valuation unit rates (replacement costs) were increased by 20% to allow for Council project overheads including planning, survey, environmental and investigation (6%), engineering design (6%), procurement and project management (8%).

No revaluation adjustment was made as at 30 June 2016 as the movement in the relevant index between 1 July 2015 and 30 June 2016 was considered immaterial.

Accumulated depreciation

The depreciation method used reflects the predicted pattern of consumption of the asset's future economic benefits. For Council, the "straight line" methodology incorporating condition data (where appropriate) best reflects the expected pattern of consumption of the future economic benefits embodied in the asset.

In determining the level of accumulated depreciation, pump station assets were disaggregated into significant components which exhibited different useful lives Useful lives are as follows:

Asset Category	Useful Life
Structure	80
Mechanical	20
Electrical	20
Pipework	50
Metalwork	50
Telemetry	10
Buildings	50
Siteworks	150
Generators	20
Odour control	20
Overflow system	50
Fencing and Landscaping	20
Roads and Drainage	Special Council Meeting

In determining the level of accumulated depreciation, repeater station assets were disaggregated into significant components which exhibited different useful lives. Useful lives are as follows:

Asset Category	Useful Life
Telemetry	10
Electrical	20
Mechanical	20
Pipework	50
Generators	20
Tools	10
Fencing and Landscaping	20
Roads and Drainage	20

In determining accumulated depreciation, assets were either subject to a site inspection or an assessment to determine remaining useful life.

Where site inspections were conducted, the assets were allocated a condition assessment, which was used to estimate remaining useful life. Condition scoring explanations and effect on the remaining useful life are as follows:

Condition Rating	Condition Name	Description	Remaining Useful Life
			%
1	Excellent	Asset is in 'as new' condition	95%
2	Good	Asset is reliable, asset operates as intended and its appearance and structural integrity is up to the standard expected of an operating asset.	75%
3	Fair	Asset is reliable and operates as intended but early stages of deterioration are evident.	50%
4	Poor	Asset still operates but does not meet intended duty or does not appear sound.	25%
5	Unserviceable	Asset not functioning/needs immediate attention.	5%

Development factors

Rural - Construction within areas categorised as rural has less restoration costs as there is generally an absence of permanent infrastructure (e.g. driveways, roads) which would need restoration at the end of the project. In addition, there would be few services to relocate and very limited traffic control would be required.

Urban - Areas zoned residential are generally contained within this category. Construction within this area would require some reinstatement of road pavement and driveways. The rate of construction would be slower due to the need to locate / relocate some services etc. Traffic control would also be required.

Estimated useful lives are disclosed in note 13.

Other sewerage assets

Sewerage treatment plant assets were comprehensively reviewed by Cardno (QLD) Pty Ltd as at 30 June 2014. A review was undertaken as at 30 June 2015 based on the Road and Bridge Construction Queensland Index. This index decreased by 0.65% since 30 June 2014. As the movement was not material, no revaluation adjustments have been provided for as at 30 June 2015.

Solid waste disposal

Current replacement cost

Solid waste disposal fair values were determined by independent valuers, Cardno (Qld) Pty Ltd effective 30 June 2014. Current replacement cost was calculated based on expected replacement costs. In all cases the assets were disaggregated to component level to ensure a reliable measure of cost and service capacity and deterioration of estimated remaining life.

No revaluation adjustment was made as at 30 June 2016 as the movement in the relevant index between 1 July 2014 and 30 June 2016 was considered immaterial.

Accumulated depreciation

In determining the level of accumulated depreciation, solid waste assets were disaggregated into significant components which exhibited different useful lives.

Estimates of expired service potential and remaining useful lives were determined on a straight line basis based on industry standard practices and past experience, supported by maintenance programs.

Estimated useful lives are disclosed in note 13.

Drainage infrastructure

Current replacement cost

Drainage infrastructure fair values were determined by independent valuers, Cardno (Qld) Pty Ltd effective 30 June 2014. Current replacement costs was calculated based on expected replacement costs. In all cases the assets were disaggregated to component level to ensure a reliable measure of cost and service capacity and deterioration of estimated remaining life.

The valuation process involved the collection and review of asset information, condition based assessment and scoring, review and update of unit rates, application of adjustment factors as well as the review of asset useful and remaining useful lives.

No revaluation adjustment was made as at 30 June 2016 as the movement in the relevant index between 1 July 2014 and 30 June 2016 was considered immaterial.

Accumulated depreciation

In determining the level of accumulated depreciation, drainage infrastructure assets were disaggregated into significant components which exhibited different useful lives.

Estimates of expired service potential and remaining useful lives were determined on a straight line basis based on industry standard practices and past experience, supported by maintenance programs.

Estimated useful lives are disclosed in note 13.

	2016 \$	2015 \$	
15 Intangible assets			
Software			
Opening gross carrying value	1,378,102	1,303,917	
Transfer from work in progress	-	-	
Additions	-	74,185	
Closing gross carrying value	1,378,102	1,378,102	
Accumulated amortisation			
Opening balance	428,459	139,147	
Amortisation in the period	292,477	289,312	
Closing balance	720,936	428,459	
Net carrying value at end of financial year	657,166	949,643	

Software has a finite life estimated at 5 years. Straight line amortisation has been used with no residual value.

16 Trade and other payables

Current		
Creditors and accruals	2,758,724	3,026,949
Annual leave	1,688,828	1,696,517
Other entitlements	283,414	252,217
	4,730,965	4,975,683

Current Loans - Queensland Treasury Corporation 127,143 115,061 Non-current 1,872,051 2,003,785 Loans - Queensland Treasury Corporation 1,872,051 2,003,785 Loans - Queensland Treasury Corporation 2,118,847 2,230,787 Principal repayments (119,653) (111,940) Book value at end of financial year 1,999,194 2,118,847		2016 \$	2015 \$
Non-current 1,872,051 2,003,785 Loans - Queensland Treasury Corporation 1,872,051 2,003,785 Loans - Queensland Treasury Corporation 2,118,847 2,230,787 Principal repayments (119,653) (111,940)	17 Borrowings		
Non-current 1,872,051 2,003,785 Loans - Queensland Treasury Corporation 1,872,051 2,003,785 Loans - Queensland Treasury Corporation 2,118,847 2,230,787 Opening balance 2,118,847 2,230,787 Principal repayments (119,653) (111,940)	Current		
Non-current 1,872,051 2,003,785 Loans - Queensland Treasury Corporation 1,872,051 2,003,785 Loans - Queensland Treasury Corporation 2,118,847 2,230,787 Opening balance 2,118,847 2,230,787 Principal repayments (119,653) (111,940)	Loans - Queensland Treasury Corporation	127,143	115,061
Loans - Queensland Treasury Corporation 1,872,051 2,003,785 Loans - Queensland Treasury Corporation 2,003,785 Opening balance 2,118,847 2,230,787 Principal repayments (119,653) (111,940)		127,143	115,061
Loans - Queensland Treasury Corporation 2,003,785 Opening balance 2,118,847 2,230,787 Principal repayments (119,653) (111,940)	Non-current		
Loans - Queensland Treasury Corporation 2,118,847 2,230,787 Opening balance (119,653) (111,940)	Loans - Queensland Treasury Corporation	1,872,051	2,003,785
Opening balance 2,118,847 2,230,787 Principal repayments (119,653) (111,940)		1,872,051	2,003,785
Principal repayments (119,653) (111,940)	Loans - Queensland Treasury Corporation		
	Opening balance	2,118,847	2,230,787
Book value at end of financial year 1,999,194 2,118,847	Principal repayments	(119,653)	(111,940)
		1,999,194	

The QTC loan market value at the reporting date was \$2,520,186. This represents the value of the debt if Council repaid it at that date. As it is the intention of Council to hold the debt for its term, no provision is required to be made in these accounts.

No assets have been pledged as security by the Council for any liabilities, however all loans are guaranteed by the Queensland Government.

All borrowings are in \$A denominated amounts and carried at amortised cost, interest being expensed as it accrues. No interest has been capitalised during the current reporting period. Expected final repayment dates vary from 30 September 2026 to 31 March 2028 There have been no defaults or breaches of the loan agreement during the period.

Principal and interest repayments are made monthlyin arrears.

18 Provisions

Current		
Landfill restoration	963,001	1,589,500
Long service leave	1,792,048	1,580,639
	2,755,049	3,170,140
Non-current		
Landfill restoration	2,765,125	6,728,095
Long service leave	163,359	173,516
	2,928,484	6,901,611

Details of movements in provisions:

	2016 \$
Property restoration: Landfill sites	
Balance at beginning of financial year	8,317,595
Increase in provision due to unwinding of discount	184,514
Increase / (decrease) in provision for future cost	(4,773,984)
Balance at end of financial year	3,728,125

Council has two landfill sites located at Newell Beach and Killaloe. The provision is stated at the present value of the estimated cost of restoring the landfill sites to a standard required under licensing conditions.

Long service leave

Balance at beginning of financial year	1,754,155
Long service leave entitlement arising	226,987
Long Service entitlement paid	(25,734)
Balance at end of financial year	1,955,408

		2016 \$	2015 \$
		Ψ	Ψ
19 Asset revaluation surplu	s		
Movements in the asset			
surplus were as follows:			
Balance at beginning of fir	nancial year	5,063,936	-
Net adjustment to non-cur value:	rent assets at end of period to reflect a change in current fair		
Land and land improve	ments	-	1,535,315
Buildings and other stru	ictures	-	1,314,678
Water, Sewerage and S	Solid waste Disposal	-	2,213,943
Change in value of restora	ation costs		
Landfill		939,568	-
Balance at end of financia	year	6,003,504	5,063,936
Asset revaluation surplu	s analysis		
The closing balance of the	asset revaluation surplus comprises the following asset categories:		
Land and land improveme	nts	1,535,315	1,535,315
Buildings and other structu	ıres	1,314,678	1,314,678
Water, Sewerage and Sol	d waste Disposal	3,153,511	2,213,943
		6,003,504	5,063,936
20 Commitments for expen	diture		
Operating expenditure			
Not later than 1 year		4,204,346	3,932,441
Later than 1 year but no	t later than 5 years	9,076,100	9,442,498
Later than 5 years		3,800,000	5,800,651
		17,080,446	19,175,590
Capital expenditure			
Not later than 1 year		1,164,989	11,067,951
Later than 1 year but no	t later than 5 years	-	-
Later than 5 years		-	-
•		1,164,989	11,067,951

21 Contingent liabilities

Details and estimates of maximum amounts of contingent liabilities are as follows:

Local Government Mutual

Council is a member of the local government mutual liability self-insurance pool, LGM Queensland. In the event of the pool being wound up or being unable to meet its debts as they fall due, the trust deed and rules provide that any accumulated deficit will be met by the individual pool members in the same proportion as their contribution to the total pool contributions in respect to any year that a deficit arises.

As at 30 June 2015 the financial statements reported an accumulated surplus and it is not anticipated any liability will arise.

Local Government Workcare

Council is a member of the Queensland local government worker's compensation self-insurance scheme, Local Government Workcare. Under this scheme Council has provided an indemnity towards a bank guarantee to cover bad debts which may remain should the self insurance licence be cancelled and there was insufficient funds available to cover outstanding liabilities. Only the Queensland Government's workers compensation authority may call on any part of the guarantee should the above circumstances arise. Council's maximum exposure to the bank guarantee is \$224,737.

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Douglas Shire Council Notes to the financial statements For the year ended 30 June 2016

22 Superannuation

Council contributes to the Local Government Superannuation Scheme (Qld) (the scheme). The scheme is a Multi-employer Plan as defined in Australian Accounting Standard AASB119 *Employee Benefits*.

The Queensland Local Government Superannuation Board, the trustee of the scheme, advised that the local government superannuation scheme was a complying superannuation scheme for the purpose of the Commonwealth Superannuation Industry (Supervision) legislation.

The scheme has two elements referred to as:

The Regional Defined Benefits Fund (Regional DBF) which covers defined benefit fund members working for regional local governments; and The Accumulation Benefits Fund (ABF)

The ABF is a defined contribution scheme as defined in AASB 119. Council has no liability to or interest in the ABF other than the payment of the statutory contributions as required by the *Local Government Act 2009*.

Council does not have any employees who are members of the CDBF and, therefore, is not exposed to the obligations, assets or costs associated with this fund.

The Regional DBF is a defined benefit plan as defined in AASB119. Council is not able to account for the Regional DBF as a defined benefit plan in accordance with AASB119 because the scheme is unable to account to Council for its proportionate share of the defined benefit obligation, plan assets and costs. The funding policy adopted in respect of the Regional DBF is directed at ensuring that the benefits accruing to members and beneficiaries are fully funded as they fall due.

To ensure the ongoing solvency of the Regional DBF, the scheme's trustee can vary the rate of contributions from relevant local government employers subject to advice from the scheme's actuary. As at the reporting date, no changes had been made to prescribed employer contributions which remain at 12% of employee assets and there are no known requirements to change the rate of contributions.

Any amount by which the fund is over or under funded would only affect future benefits and contributions to the Regional DBF, and is not an asset or liability of Council. Accordingly there is no recognition in the financial statements of any over or under funding of the scheme.

As at the reporting date the assets of the scheme are sufficient to meet the vested benefits.

The most recent actuarial assessment of the scheme was undertaken as at 1 July 2015. The actuary indicated that "At the valuation date of 1 July 2015 the net assets of the scheme exceeded the vested benefits and the scheme was in a satisfactory financial position as at the valuation date".

In the 2015 actuarial report the actuary has recommended no change to the employer contribution levels at this time.

Following the previous actuarial assessment in 2009, councils were advised by the trustee of the scheme, following advice from the scheme's actuary, that additional contributions may be imposed in the future at a level necessary to protect the entitlements of Regional DBF members. In the 2012 actuarial report the actuary has recommended no change to the employer contribution levels at this time.

Under the Local Government Act 2009 the trustee of the scheme has the power to levy additional contributions on councils which have employees in the Regional DBF when the actuary advises such additional contributions are payable - normally when the assets of the DBF are insufficient to meet members' benefits

There are currently 69 entities contributing to the Regional DBF plan and any changes in contribution rates would apply equally to all 69 entities. Douglas Shire Council made less than 4% of the total contributions to the plan in the 2015/16 financial year.

The next actuarial investigation will be conducted as at 1 July 2018.

	Note	2016 \$	2015 \$
The amount of superannuation contributions paid by Council to the scheme in this period for the benefit of employees was:	6	1,232,655	1,097,156

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Douglas Shire Council Notes to the financial statements For the year ended 30 June 2016

		2016 \$	2015 \$
23	Trust funds		
	Trust funds held for outside parties Monies collected or held on behalf of other entities yet to be paid out to or on behalf of those entities	525,090 525,090	638,692 638,692

Funds held in the trust account on behalf of outside parties include those funds from the sale of land for arrears in rates, deposits for the contracted sale of land, security deposits lodged to guarantee performance and unclaimed monies (e.g. wages) paid into the trust account by Council. Council performs only a custodial role in respect of these monies and because the monies cannot be used for Council purposes they are not considered revenue nor brought to account in these financial statements and are disclosed for information purposes only.

24 Reconciliation of net result for the period to net cash inflow (outflow) from operating activities

Net result	14,144,360	(10,031,844)
Non-cash items:		
Depreciation and amortisation	10,523,693	10,122,645
Revaluation adjustments	2,105,331	16,653,637
Loss on asset write-off	72,509	-
Change in future rehabilitation and restoration costs	(2,293,311)	995,536
	10,408,222	27,771,818
Investing and development activities:		
Net profit or loss on disposal of non-current assets	761,631	(23,249)
Capital grants and contributions	(16,195,035)	(8,476,780)
	(15,433,404)	(8,500,029)
Changes in operating assets and liabilities:	(
(Increase)/ decrease in receivables	(403,852)	3,021,869
(Increase)/decrease in inventory	18,036	(39,185)
Increase/(decrease) in payables	(244,718)	191,123
Increase/(decrease) in liabilities	-	-
Increase/(decrease) in other provisions	(113)	150,649
	(630,648)	3,324,456
Net cash inflow from operating activities	8,488,530	12,564,402

25 Financial instruments

Financial risk management

Council is responsible for the establishment and oversight of the risk management framework, together with developing and monitoring risk management policies.

Council's management approves policies for overall risk management, as well as specifically for managing credit, liquidity and market risk

Council's risk management policies are established to identify and analyse the risks faced, to set appropriate limits and controls and to monitor these risks and adherence against limits. Council aims to manage volatility to minimise potential adverse effects on its financial performance.

Council does not enter into derivatives.

Credit risk

Credit risk is the risk of financial loss if a counterparty to a financial instrument fails to meet its contractual obligations. These obligations arise principally from the Council's investments and receivables from customers.

Exposure to credit risk is managed through regular analysis of credit counterparty ability to meet payment obligations. The carrying amount of financial assets represents the maximum credit exposure.

Investments in financial instruments are required to be made with Queensland Treasury Corporation (QTC) or similar state/commonwealth bodies or financial institutions in Australia, in line with the requirements of the *Statutory Bodies Financial Arrangements Act 1982*.

No collateral is held as security relating to the financial assets held Council.

The following table represents the maximum exposure to credit risk based on the carrying amounts of financial assets at the end of the reporting period:

	Note	2016	2015
Financial assets		\$	\$
Cash and cash equivalents	10	16,896,812	21,835,031
Receivables - rates	12	3,086,608	3,181,823
Receivables - other	12	1,223,221	724,154
Other financial assets	11	8,000,000	5,000,000
Total financial assets		29,206,641	30,741,008

Cash and cash equivalents

Council may be exposed to credit risk through its investments held with financial institutions. All cash and cash equivalents are held in financial institutions which are rated AAA to AA- based on rating agency ratings, and whilst not capital guaranteed, the likelihood of a credit failure is assessed as remote.

Other financial assets

Other investments are term deposits held in accordance with the diversification and credit risk guidelines contained within Council's Investment Policy and the likelihood of a credit failure is assessed as remote.

Trade and other receivables

In the case of rate receivables, Council has the power to sell the property to recover any defaulted amounts. In effect this power protects Council against credit risk in the case of defaults.

Ageing of past due receivables and the amount of any impairment is disclosed in the following table:

	2016	2015
	\$	\$
Not past due	2,832,037	3,043,561
Past due 31-60 days	36,206	16,772
Past due 61-90 days	5,061	(14,113)
More than 90 days	1,568,115	992,591
Impaired	(131,589)	(132,834)
Total	4,309,829	3,905,977

Liquidity risk

Liquidity risk is the risk that Council will encounter difficulty in meeting the obligations associated with its financial liabilities that are settled by delivering cash or another financial asset.

Council is exposed to liquidity risk through its normal course of business and through its borrowings with QTC.

Council manages its exposure to liquidity risk by maintaining sufficient cash deposits to cater for unexpected volatility in cash flows.

The following table sets out the liquidity risk in relation to financial liabilities held by Council. It represents the remaining contractual cashflows (principal and interest) of financial liabilities at the end of the reporting period, excluding the impact of netting agreements:

	0 to 1 year	1 to 5 years	Over 5 years	Total contractual cash flows	Carrying amount
	\$	\$	\$	\$	\$
2016					
Trade and other payables	2,758,724	-	-	2,758,724	2,758,724
Loans - QTC	265,185	1,060,740	1,550,179	2,876,104	2,137,236
	3,023,909	1,060,740	1,550,179	5,634,828	4,895,960
2015					
Trade and other payables	3,026,949	-	-	3,026,949	3,026,949
Loans - QTC	254,944	1,019,777	1,838,736	3,113,457	2,258,729
	3,281,893	1,019,777	1,838,736	6,140,406	5,285,678

The outflows in the above table are not expected to occur significantly earlier or for significantly different amounts than indicated in the table.

Market risk

Market risk is the risk that changes in market prices, such as interest rates, will affect Council's income or the value of its holdings of financial instruments.

Interest rate risk

Council is exposed to interest rate risk through borrowings with QTC and investments with other financial institutions.

Council has access to a mix of variable and fixed rate funding options through QTC so that interest rate risk exposure can be minimised.

Sensitivity

Sensitivity to interest rate movements is shown for variable financial assets and liabilities based on the carrying amount at reporting date.

The following interest rate sensitivity analysis depicts what effect a reasonably possible change in interest rates (assumed to be 1%) would have on the profit and equity, based on the carrying values at the end of the reporting period. The calculation assumes that the change in interest rates would be held constant over the period.

	Net carrying Effect on Net Result Effect on Eq		Effect on Net Result		ng Effect on Net Result Effect on Equity	n Equity
	amount	1% increase	1% decrease	1% increase	1% decrease	
	\$	\$	\$	\$	\$	
2016						
Deposits at call	1,650,000	16,500	(16,500)	16,500	(16,500)	
Short term deposits	23,000,000	230,000	(230,000)	230,000	(230,000)	
Loans - QTC*	(1,999,194)	(19,992)	19,992	(19,992)	19,992	
Net total	22,650,806	226,508	(226,508)	226,508	(226,508)	
2015						
Deposits at call	6,300,000	63,000	(63,000)	63,000	(63,000)	
Short term deposits	20,000,000	200,000	(200,000)	200,000	(200,000)	
Loans - QTC*	(2,118,847)	(21,188)	21,188	(21,188)	21,188	
Net total	24,181,153	241,812	(241,812)	241,812	(241,812)	

In relation to the QTC loans held by the Council, the following has been applied:

^{*}QTC Generic Debt Pool - the generic debt pool products approximate a fixed rate loan. There is a negligible impact on interest sensitivity from changes in interest rates for generic debt pool borrowings.

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Douglas Shire Council Financial statements For the year ended 30 June 2016

Management Certificate For the year ended 30 June 2016

These general purpose financial statements have been prepared pursuant to sections 176 and 177 of the *Local Government Regulation 2012* (the Regulation) and other prescribed requirements.

In accordance with section 212(5) of the Regulation we certify that:

- (i) the prescribed requirements of the Local Government Act 2009 and Local Government Regulation 2012 for the establishment and keeping of accounts have been complied with in all material respects; and
- (ii) the general purpose financial statements present a true and fair view, in accordance with Australian Accounting Standards, of the Council's transactions for the financial year and financial position at the end of the year.

Mayor Julia Leu	Chief Executive Officer Linda Cardew
Date:/	Date://

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Douglas Shire Council Current-year Financial Sustainability Statement For the year ended 30 June 2016

Measures of Financial Sustainability	How the measure is calculated	Actual - Council	Target
Council's performance at 30 June 2016 against key financial ratios and targets:			
Operating surplus ratio	Net result (excluding capital items) divided by total operating revenue (excluding capital items)	-4%	between 0% and 10%
Asset sustainability ratio	Capital expenditure on the replacement of assets (renewals) divided by depreciation expense.	235%	greater than 90%
Net financial liabilities ratio	Total liabilities less current assets divided by total operating revenue (excluding capital items)	-45%	not greater than 60%

Note 1 - Basis of Preparation

The current year financial sustainability statement is a special purpose statement prepared in accordance with the requirements of the *Local Government Regulation 2012* and the Financial Management (Sustainability) Guideline 2013. The amounts used to calculate the three reported measures are prepared on an accrual basis and are drawn from the Council's audited general purpose financial statements for the year ended 30 June 2016.

Certificate of Accuracy

For the period ended 30 June 2016

This current-year financial sustainability statement has been prepared pursuant to Section 178 of the Local Government Regulation 2012 (the Regulation).

In accordance with Section 212(5) of the Regulation we certify that this current-year financial sustainability statement has been accurately calculated.

Mayor Julia Leu	Chief Executive Officer Linda Cardew
Date:/	Date:/

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Douglas Shire Council Long-Term Financial Sustainability Statement Prepared as at 30 June 2016

			Projected for the years ended										
Measures of Financial Sustainability	Measure	Target	Actuals at 30 June 2016	30 June 2017	30 June 2018	30 June 2019	30 June 2020	30 June 2021	30 June 2022	30 June 2023	30 June 2024	30 June 2025	
Council													
Operating surplus ratio	Net result divided by total operating revenue	between 0% and 10%	-4%	-5%	-3%	-2%	0%	1%	2%	2%	3%	4%	
Asset sustainability ratio	Capital expenditure on the replacement of assets (renewals) divided by depreciation expense.	greater than 90%	235%	56%	69%	78%	90%	91%	91%	91%	91%	91%	
Net financial liabilities ratio	Total liabilities less current assets divided by total operating revenue	•	-45%	-20%	-19%	-20%	-20%	-24%	-24%	-25%	-25%	-26%	

Douglas Shire Council's Financial Management Strategy

Council measures revenue and expenditure trends over time as a guide to future requirements and to make decisions about the efficient allocation of resources to ensure the most effective provision of services. Council ensures that its financial management strategy is prudent and that its long-term financial forecast shows a sound financial position whilst also being able to meet the community's current and future needs.

Certificate of Accuracy For the long-term financial sustainability statement prepared as at 30 June 2016

This long-term financial sustainability statement has been prepared pursuant to Section 178 of the Local Government Regulation 2012 (the Regulation).

In accordance with Section 212(5) of the Regulation we certify that this long-term financial sustainability statement has been accurately calculated.

Mayor Julia Leu	Chief Executive Officer Linda Cardew
Date:/	Date:/